MOTIVATION TECHNIQUES IN THE U. S. NAVY.

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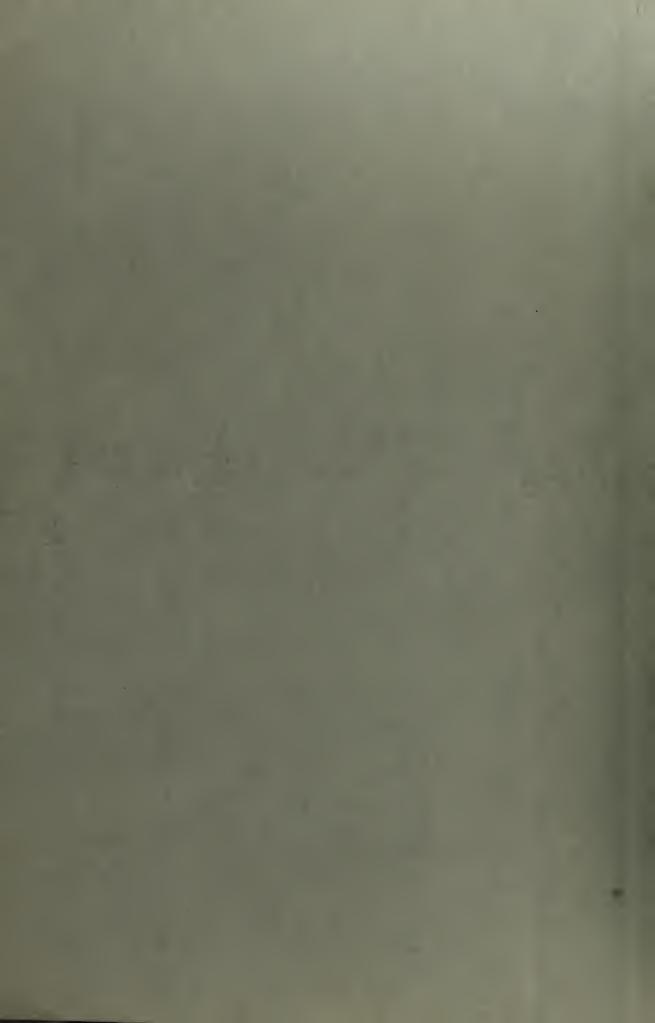
LCDR Roger F. Smith

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Thesis 56







A SCHEME FOR ENCOURAGING THE APPLICATION OF MOTIVATION TECHNIQUES BY OFFICER ADMINISTRATORS OF THE UNITED STATES NAVY

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A Thesis Presented for the Degree of Haster of Science in Public Administration

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# PREPACE PROPERTY AND ADDRESS OF THE PACE.

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Deciding the prevental relative from the appropriate of Good personnel administration will never cease to be an art, and yet it is becoming more and more a science. Industrial leaders have frequently referred to it as human engineering. Psychologists and personnel administrators now refer to some of their rapidly improving methods and techniques as tools of their science. The There are reasonably satisfactory tools for measuring the abilities of a AT THE SECTION OF STREET OF THE PARTY OF THE PARTY OF THE There are reasonably good instruments for classifysails for a qualitie si ing him, rating him, and placing him in a proper job. Psychologists can do a fairly satisfactory job of conductto his a conful son ing opinion polls and attitude surveys, but something is certainly missing, for industrial workers strike, sailors to our man to entatale their permanent to the in the U. S. Navy make unnecessary complaints, and both groups believe in erroneous theories, which only serves to separate the crews and their officers unnecessarily.

Any mathematician solving a difficult problem likes to check his work by a different method. It is my belief that the method presented herein is at least a good method to be used by leaders in checking for omissions and possible suggestions regarding the personnel situation. It is just as sound as the check-off list for accurate material

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maintenance, long accepted in the Navy for up-keep of guns, fire control equipment, and all ship's machinery. In fact, the scheme presented is a check-list. It is simed at approaching the personnel situation from the standpoint of motivation in order to better serve as a double-check on the leadership and administration methods. This is an attempt to refine the theories and facts of one phase of leadership into a scientific instrument for practical use.

The list, presented in this Thesis, is designed for use by leaders in the United States Navy. It is necessary to limit the situation covered to the Navy in order to keep the check-list brief and workable for a specific situation. It is the hope of the author that this list will develop and grow to be a useful scheme, or tool of personnel administrators, in or out of the Navy. If this list will aid any Mavy officers to maintain their personnel in the highest state of efficiency, usefulness, enthusiasm, and readiness for emergencies, it will have served its purpose.

The author is deeply indebted for encouragement, careful consideration of his ideas, and for many useful suggestions to Dr. Harvey Walker, Ohio State University; Dr. C.

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Commander B. W. Dunlop, USN; Commander J. R. Mackroth, USN;

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Lieutenant Commander C. S. Walline, USN; Lieutenant A. M.

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preparation.

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#### CHAPTER I

THE NEED FOR IMPROVING MOTIVATION IN THE NAVY

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### THE OBJECTIVE - STREET TO BE THE THE PROPERTY OF THE PROPERTY

The objective is a system for obtaining increased personal efficiency in personnel in the United States Navy by focusing attention on the human element. All phases of personnel administration are interrelated and strongly interlocked. It is proposed to attack the problem of producing and maintaining high morale and enthusiasm, not from the usual angles — not by considering training, or selection, or promotion separately — but by considering it from the approach of motivation.

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#### OUR EMANPLE DISPLAYING POOR MOTIVATION

of the Early sould have been imported,

mandatory quota of men to some Navy School, on one occasion to a fire control school. Two seamen first class,
or firecontrolmen any class, or electricians mates any
class, were required. A survey of the crew showed that
none desired the assignment, that the one fire control
man on board had previously attended the size class, and
that none of the seamen were qualified for such a school
as evidenced by the aptitude grades and educational history in their service records. In fact, all men, save one,

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expressed a strong and positive desire not be be sent to the school. A report to the next senior commander concerning the situation occasioned orders to pick two men on any basis and detail them to school. One seman first class, not theoretically qualified for a subject generally considered difficult, but who was at least willing, if pressed, was detailed to attend. His real desire was to become a gumner's mate, not a fire controlman. To some extent, his officers were able to convince him that the course would benefit him. The other man sent was selected for reasons of expediency. He was the fire controlman first class who did not desire to go, having many reasons of his own, including the fact that he has previously attended. Obviously, the officers concerned were trying to train our sailors, were attempting to do it in an organized and systematic manner, and wanted the best to attend, but certainly the Navy would not get ideal results from training those two individuals. If some techniques of motivation could have been discovered to select good men who desired to attend, or to change the situation so that the sailors would want to attend, all persons consered would have been more satisfied, the students probably would have gained more knowledge or skill, and the efficiency of the Navy would have been improved.

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Name and any other amounts overlikely than provide a first orthan Links and of minimum within him but he from ONLY SOLD OF EACH OF PARTY OF PARTY OF PARTY AND PARTY OF PARTY. CHARLES SEED AND ADDRESS OF MALE STATES AND RES OF THE CHARLES AND Perform a well firstly by Continuous line and in Fig. 2. Person for the last of the party of the last of the last of there all there or relieved now there is quitting "Desired while is not under a reason to married by the production NAME AND POST OFFICE ADDRESS OF THE PARTY OF the fact our course would be a party to the party our the new little of the property of the party of the later was at wellow you all on wants rate; maderness walls an half year and in Decker, were all to severe time privated has muriously attended. Oregonity, the officers against on If we set an important pure appealant the plant of polygo some These with perfect the present officers on the finishes to be all one property they done to the party and the test the test to the t SHARE THE TWO PERSONS THOSE SHEETHERS, 35 MAN \$200-Parlies at Paragraphs much and Divisi solvention to respin modification and eigenists on the abstract on invalidation only your design which are not the property of the later to the continue and the top RECEIVED AND VALUE AND ADDRESS OF THE PARTY AND RESIDENCE AND ADDRESS AND ADDR postelles and how allthe or extendence who had by armi along of the part week there have Detroyed.

In the example described above, some officers were at an organizational level where the difficulties were particularly obvious, yet some of the remedies were far beyond control. Each officer sees difficulties and faults in other offices concerned with a problem. But it would be more to the point if each person were to have a fairly olear view of his own situation, a method of evaluating his own unit, and a way to see some possible improvements, especially those improvements under his own control. The problem of the students hinged around what can be referred to as motivation; the energy with which each individual man applies himself to his Navy task.

### TAL THESIS

The thesis is that the application of the best motivation techniques is of utmost importance to each person concerned with the administration or management of men, that
the organization of those techniques into a check-list yields
a wheme for the practical self-evaluation of the motivation
conditions existing within the area of responsibility of
each administrator, and that application of such a scheme
will suggest needed administrative improvements to him.
All of this can be proved, it is hoped, by presenting the
check-list, evidence substantiating the principles in the

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oheck-list, and a sample evaluation of a Navy job by use of the check-list.

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#### THE PROBLEM OF MOTIVATION IN INDUSTRY

The importance of motivation in business and industry in the United States is easily established by recognizing the following points:

- a. The deep concern of management with the problem of increasing production through improving human efficiency.
- b. The great amount of literature dealing with management from the standpoint of "human engineering".
- end non-fin noish, tested and used by management.
- d. The great amount of production, time lost through
  strikes, slowdowns, unofficial work limits, featherbedding, and other personnel inefficiencies.

The situation and conditions in the Navy are far different from those existing in industry. In general, there is no production line. Pay cannot be as flexible nor as well adapted to production incentives. Strikes against the

Wa. H. Yerkes, "Man-power and Military Effectiveness: The Case for Human Engineering," Journal of Consulting Psychology, (September-October, 1941), Volume 5, page 205.

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<sup>-</sup>Defined additional to Language Supplies about country and to

government cannot be tolerated as are strikes in industry.

Personnel of the Navy must be ready for varied eventualities.

But there are many conclusions of value to the Navy which
can be drawn from facts learned by industry. There may be
some truth in Webster Robinson's statement to the effect
that morale is the product of incentives.

The Navy does not, and cannot afford to stick its head in the sand, play its own game, proceed on the policy that Navy problems are completely different, and that therefore, the Navy must use the Navy system alone and solve its own problems single handed. As proof, the fact should be noted that many officers are sent yearly to universities to garner all possible of the applicable bits of civilian methods and facts. There are many similarities between Navy and industrial conditions. Comparisons are of greatest value and interest. In fact, one of the greatest similarities exists in that Navy recruits are drawn from all citizens, from the sons of men in industry, and even from industry itself. They grow up together, read the same newspapers, desire similar things from life and expect the same type of treatment. If industry has a new and better procedure, it will be desired eventually by the men of the Navy.

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<sup>2/</sup> Webster Robinson, Fundamentals of Business Organization, (McGraw-Hill Book Co., New York, 1925), p. 199.

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## THE PROBLEM OF MOTIVATION IN EDUCATION

It is a simple matter to collect quotations and factual evidence to indicate a widespread belief that motivation is essential to effective learning. It is not necessary that I present the various theories of learning. Some psychologists go so far as to say that all learning must be motivated. Almost all descriptions of the learning process include some mention of motivation. Modeoch presents quite a comprehensive survey of what is known about motivation in learning. He concludes it saying. The inference that motivation is one of the most necessary and potent conditions of rate of learning seems inescapable.

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J. P. T. Young, <u>Hotivation of Behavior</u> (John Wiley and Sons, Inc., New York, 1936), p. 171.

As examples, see G. M. Wilson, Motivation of Arithetic, U. S. Department of the Interior, Rureau of Education Bulletin, 1925 No. 43 (Government Printing Office, Vashington, 1926), p. 2. Wilson listed six steps as part of the learning process: 1. Interest or motive; 2. Mental set; 3. Attention; 4. Understanding; 5. Repetition; 6. Use and application. See also Young, op. cit., p. 327, for a discussion of the law of effect. Thorndike's laws of learning are the laws or principles of readiness, exercise, effect, and belongingness. Gertainly these contain implications of motivation.

<sup>5/</sup> J. A. McGeoch, The Psychology of Human Learning, (Longmons, Green & Co., New York, 1942) p. 273.

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cation as well. The Army Air Forces Aviation Psychology Program produced the following statement: \*Experienced supervisors in both primary and advanced schools have ranked interest in the job of teaching as the quality of the most importance for success as an instructor. One widely accepted theory of learning sees education as only assisting each individual to teach himself, thus, each instructor must motivate each individual student to direct himself toward the task of learning a subject and to do so with sufficient energy to assure reasonable success.

#### THE PROBLEM OF MOTIVATION IN THE UNITED STATES ARMY AND NAVY

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When desiring improved performance, educators often speak of motivation, industrial managers speak of incentives, and Army or Navy officers tend to refer more often to discipline, training, morale, or to leadership. All of those term overlap; all have the same aim, increased human efficiency. The importance of motivation in military service is easily established by recognizing the following facts:

a. This problem, to a large extent, precipitated the multitude of books about military leadership.

activities agreement to the same of the country of the country.

<sup>6/</sup> United States Army Air Forces, Aviation Psychology Program,
Report No. 14, Psychological Research on Problems of Redistribution (Government Printing Office, Washington, 1946).
preliminary ed., p. 26.

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#### THE PROBLEM OF THE PROPERTY OF THE PROPERTY AND THE PARTY OF THE PARTY

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A glance at the prefaces and tables of contents will show such subjects as loyalty, duty, discipline, discontent, competition, motives, propaganda, efficiency, etc. The Army and Navy are continuously studying leadership.

b. Lack of personal motivation in an individual has
many times been blamed for lack of individual success. In fact, Professor John C. Flanzgan, of
the University of Pittsburgh, said that one of
the more important contributions of the Army Air
Forces Aviation Psychology Program to the science
of personnel psychology was in the area related
to motivational factors. "It was shown that
measures of broad interests, inclinations, and
values could be used to improve the predictions
of success obtained from aptitude test scores."

An example is the study reported by the Army Air Forces aviation Psychology Program in Report No. 14, op. cit., tables 3.1 and 3.2 especially. At present, a cooperative study of leadership is being conducted by the U.S. Mavy. Office of Naval Research and The Chio State University Research Foundation. Another study of leadership is being conducted by The University of Maryland in conjunction with the U.S. Navy.

B/ John C. Flanagan, Professor of Psychology at the University of Pittsburgh, and during World War II Director of the U.S. Army Air Forces Aviation Psychology Program, and Chief, Psychological Branch, Research Div., Office of the Air Surgeon, a speech, Contributions of Research in the Armed Forces to Personnel Psychology, presented at the meeting of the Council of Guidance and Personnel Associations at Columbus, Ohio, March 28, 1947.

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- tory when results have been less than ideal due to underired motivation, instances of gold bricking, gun-decking, refusal of some pilots to fly continued combat, absence without leave, shirking duty, retreat from battle, and slowness in answering a call to work.
- d. The Army and Wavy high commands are continuously attempting to influence men; to motivate them in one way or another, to enlist, or to fight, or to combat venereal disease, or not to fraternize with a conquered enemy.

The trend in personnel administration and personnel psychology in the Mavy and out, is toward more "scientific" procedures. Sometimes the word "scientific" is used rather loosely because of the added prestige it gives whenever

<sup>9/</sup> For discussions concerning the personnel procedures used and considered of value in the services see: James G. O'Brien, "Military Personnel Administration: The United States Navy", Public Personnel Review, (October, 1945), Vol. 4, No. 4, pp. 258-245; Ruben Horchow, "Military Personnel Administration: The United States Army", Public Personnel Review (April, 1943), Vol. 4, No. 2, pp. 103-109; and J. W. Hawthorne, "Military Personnel Administration: The United States Marine Corps", Public Personnel Review, (July, 1943), Vol. 4, No. 3, pp. 173-178. In general, these articles presented the principles of classification, merit system, testing, orientation, early choice of duty, interviewing, and assignment.

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applied. But here I mean procedures guided by systematized knowledge end organized facts. The trend is evident in the increased use of prediction methods, fact finding surveys, action based on such facts, improved classification of men by abilities and experience, and the organization of facts about the jobs to which the classified sen may be assigned. This thesis was born because of in bility to remember, or co prehend, or even to find any presentation of leadership which dealt with motivation in the N vy of today, and which satisfied as being factual, systematic, and reasonably complete. It may be an exaggeration to apply the word "scientific" to the check-list scheme; but the list is presented as a step toward more scientific personnel administration and personnel psychology. This claim is based not on the presentation of any new facts, but rather on a new system of organizing old facts for presentation and for use.

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#### A SURVEY OF THE FIELD OF MOTIVATION

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#### A DEFINITION OF MOTIVATION

Motivational psychology may be defined as the study of all conditions which arouse and regulate the behavior of organisms. The arousal of behavior necessarily implies a release of physical energy from the tissues. The regulation of behavior includes the control of activity through purposive determinations, as well as the restriction of activity by organic structure.

The above definition is good because it is broad enough to cover every possibility. In fact, the author used the first forty-five pages of the book to show that it would be broad enough to include all theories, all motives, all incentives, all subjects to be motivated, and all behavior. The statement is often made that "All behavior is motivated." The proof seems to consist only of the assumption that there must be a cause, and as there seems to be no exception, all behavior must have behind it some reason, psychological, or environmental.

But, the dictionary definition is more useful, "Motivation is the act of providing with, or besing upon a motive;

<sup>1/</sup> P. T. Young, Motivation of Behavior (John Wiley and Sons, Inc., New York, 1936), p. 45.

<sup>2/</sup> Ibid., p. 1.

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<sup>2</sup> Inthes Pt 1.

of moving, impelling, inducing, inciting. There is no need, however, to hew strictly to any of the commonly accepted definitions of motivation. The purpose is the guide, not the dictionary definition. Therefore, definition better fitting the purpose is that motivation for leaders in the U.S. Navy is the act of suplying the best of all those conditions which will arouse and regulate the behavior of sailors in a manner to best serve the Navy.

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### EXPERIMENTATION IN MOTIVATION

Any facts concerning motivation must be drawn from some sort of experience. There is no known system of computing the result of adding one or more incentives to a given situation. It must be tried. Once tried, all that is known is that specific results were obtained for the existing conditions. It will be impossible to exactly duplicate the human conditions. Trying the experience on Sunday instead of Saturday, or even on any other Saturday, might give different results. Still, if the important conditions of the situations are shaller, the results

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<sup>3/</sup> obster's New International Dictionary, Second Cition, Unabridged, (C. & C. Merriam Co., Springfield, Nass., 1934).

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probably will be nearly similar. If experimentation can yield any such results, can show any uniform tendencies between motives and the behaviors which follow them, it will show facts of value.

patterns: the control method or the case study method.

The better of the two is probably the control method. Here the experiment is repeated as many times as is useful or practicable, and, at the same time, an additional group of subjects is observed, as nearly similar as possible to the first, under as nearly identical conditions as possible, except that the motive or incentive being studied is not introduced. Results should show a difference between the motivated and the non-motivated conditions, though it is difficult to prove beyond a doubt that the behavior resulting is due solely to the incentive.

A second pattern is the case study method. Records are collected on one or more cases, as complete a set as possible, listing all of the conditions of a true experiment. Events are analyzed to determine what behavior generally follows specific motivation. The main objection to the case study method is that one is even less certain that the results obtained occured only because of the introduction of the specific incentive.

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With all of the recorded his tory we have behind us, it would seem that by now, we should have many generalizations from analyzing case histories, and we do. The generalizations are far from being the scientific tools that are needed for good personnel administration. We have many platitudes, quotations by Mapoleon, John Paul Jones, Dewey, and even such leaders of today as Mimitz and Halsey. The results obtained by those leaders in action give stature to their conclusions concerning leadership. let, we do not know whether some of the more modern leadership methods would have secured them even greater successes. Times have changed. The attitudes of men have changed. New incentives are available. Some of the suggested motivation techniques in the check-list will necessarily be based on such accepted opinions as mentioned above, because real facts often are lacking. Some of the suggestions will be based on facts from true experiments. An attoopt will be made to present the available foundation upon which the suggestions of my sheck-list are based, whether facts, generally accepted beliefs, or merely opinions.

Very little experimentation has been accomplished concerning the motivation of adult men. There are many reasons. To give accurate results, the motivating conditions must be made to enter into a real life situation. Sufficient supplies

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and builting would be speed and department with the Life of the -cally want your over himse we send of Just over himse his tions from confining over any order over men on the vite along affiltration out paint on the case our sport and investigation and predicted administration of the party of Book and passings of magnetons apporting two owns And to be supply and owner would be a word or would are about the about military. The resident outsiders for States Inches and property other statute to make constant or particle until washed server when not to your written your few of my play AND SATISFAR STATE OF THE CAMPUS THE OWN OFFICE ASSESSMENT. Party have shaden to extend the art of the state of the s the authorities are available, from of the remarked andwater (constraint to the constitute of the constraint builties while actions described to manufacture budgeons down no beauti General trade of the surface found of the employed one stands on tweets from their courtments, an assess on distant makes were negligible's with these and demakes of some on title which would not provide the property of the ampliful and generally approprie telluries on cornir policions.

Very little agreementation can have been assessment one, oresited for any speciment. These are many speciment in all of the accretion of the adjunction contributes and the adjunction of the ad

of adult men for experimentation are not always available
to the psychologists and human subjects are complexly motivated. It is seldom, or never, possible to measure learning based upon a single motive. For the experimental results to be of maximum significance, the subjects should
be adult men, specifically men of the United States Navy.
Statistics obtained from college men do not necessarily
hold true for sailors. And the motives of recruits are
not necessarily identical to the motives of blue jackets
with eight years of service.

The establishment of satisfactory criteria for experimentation is exceedingly difficult. Such difficulties have
caused experimentors to work mostly with school children,
with rate, monkeys, and goats. Considerable data have been
produced using motives of hunger, fear, pain, praise, reproof, interests, attitudes, punishment, and reward. Little
has been done with such motives, as social acceptance, Sugcestion, persuasion, force, and dominance. The wasy problems have been touched. The hard ones have not been examined
experimentally to a sufficient extent. Notivational experiments have dealt primarily with deprivation and have sought

J. A. McGeoch, The Psychology of Human Learning (Longmans, Green and Go., New York, 1942), p. 264. For surveys of experimentation in motivation, see G. M. Diserens and J. Vaughn, "The Experimental Study of Motivation", Psychological Bulletin (1931), Vol. 28 and Young, Op. oit., passim.

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relationships between deprivation and behavior, especially learning behavior. Thus, they have been negative rather than positive in approach.

Experimentation is incomplete because human motivation, as well as the criterion, is difficult to measure.

Jotivation was found to be one of the attributes least
well measured by the selection and classification testing
bettery of the Army Air Forces during world war II. There
was, in general, a dominant note of motivation in the A.A.F.
researches on the success of pilots, bombadiers, navigators,
and gunners. It was mentioned in statements as a major
reason for success or failure. A better measure of motivotion would have raised the validity of the test battery.

# THE LAGE OF CRITERIA STREET, STATE OF STREET, STREET,

Experimentation, or any method of obtaining funts, must include some system of measuring results. It is essential that we be able to know definitely that a given type of automobile tire has outworn another type, or will last for forty-five thousand miles, or will withstand temperatures to 280°F. In the field of motivation we desire to know that a certain

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D/ United States Army Air Forces Aviation Psychology Research Program, Psychological Research in the Thostory of Mar.

Report No. 17, (Government Printing Office, Machington, 1946, Preliminary Draft), p. 92, passin. See also tables 7.1 - 7.1;

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incentive will improve output, or that it will improve human performance to a greater extent than nother incentive. Such established characteristics are the criteria.

. Take, for example, a radar operator. Are you satisfied If he wakes up and so show detects every enemy in the vicinity? Is eternal vigilance more important, even though once in a while he makes a mistake in reporting contacts? Boss method of operation enter into the criteria? Is it important that he take an interest in maintaining his equipment? Should he be sufficiently enthusiastic about his rudar set to attempt development of improvements in material or -thod? Of course, these are all valuable characteristics. But, at times one may be all important; at other times, all of these -- and others -- may be equally important. Can we use these and other characteristics to evaluate the performance of an individual or group of men? It is not necessary to be able to compare one man with another. The essential is that somehow we know whether a given type of motivation leproves or destroys performance, and roughly, to what extent. Tiles in the little three wellette blot in brownish

vation toward learning. The criteria generally have been based upon school successes, meaning high scores in course examinations. These also have been the criteria for the

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performance of teachers, but the alms of the teachers differ. Sometimes they intend to give the greatest under trading possible of the subject at hand, and other times to teach a skill. For example, it has been found that if a teacher aims to have his section produce the highest grades on a common examination, he will do well to concentrate on first, teaching terminology, and second; drilling in the we of terminalogy. Excination works so produced probably all not be a fair criterion of the learning. During orld ar II several experimental studies were made to determine correlations between scholastic success of military personnel and their later duty and combat success. In general, there as a low, positive correlation, though in many cases, the correlation was practically zero. When experimenting with motivation, the crit rion of school success can be used for performance in the school situation, but it cannot be u ed courately for teaching, comb t duty, or leader hip.

### LITURATURE ABOUT POTIVATION

with motivation. It is possible to collect references and

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<sup>3/</sup> Dr. H. A. Edgerton, Professor of Psychology, Ohio State University, has found this to be true by experimental work of this classes.

<sup>7/</sup> W. O. Jenkins, "A Review of Leadership Studies with Particular Reference to Military Problems", Psychological Bulletin, (January, 1947), Vol. 44, No. 1, pp.54-79.

particle and blanchers but no calls out that principally he accounts being publications of the large of with the fact and beauty Count of sealth sede has plant by fortifue out to addition THE R. P. LEWIS CO. LANSING MICH. P. LANSINGS S. P. LEWIS B. as not maken the sentition produces the print of their ARREST AN APPARENTALISM OF LESS OR AREA OF A PROPERTY OF STREET, AND ARREST OFFICE AND ARREST OF A PARENTY OF to up our of rollies pleased by explinitual primary JOHN STATES WALTERS IN 1994 BOAT IN SHIP and he will not be the democrate, the last ward the -principal analysis of the same state of the department of the same of the sam to former or profit to seeing obtaining conduct control Mary Street, and Administration of Administration of Administration of the Contract of the Con and promise on the state of the this particular water the property problems on the party party of the street of the second street of the second secon AND PROPERTY AND ADDRESS OF THE PARTY ADDRE spiritual or some former perfect our and a property of

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quotations without end to substantiate each statement made herein, however, the literature varies to a great extent as regards the value of the statements. A brief discussion of the situation is pertinent here.

The literature concerning motivation may be classified in the following manner:

- 1. Reports of formal experiments;
- 2. Extensive analysis of case histories;
- 5. Textbooks and references consolidating established facts and accepted opinions. They are found in such fields as psychology, personnel management, business management, and public administration;
- 4. Presentation of theories, largely based on facts, but often biased somewhat because of the desire to sell the theory;
- 5. Opinions of successful and expert leaders; Opinions of theorists, authors of many ideals and few practical facts, particularly for the conditions of the U.S. Navy.

There are other classifications possible, and more detailed breakdowns could be made. The only purpose is to show that the sources of information vary greatly in value. Each source itself varies in value. An attempt will be made to substantiate each item in the check-list with the

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best references possible and a few words in evaluation where possible.

Jenkins, in reporting the Army Air Forces leadership survey, used the dictionary definition of leadership, i.e., "the act of guiding or directing the behavior of one or more individuals. This certainly involves motivation, but, as Jenkins pointed out, none of the books concerning general military leadership is based on empirically determined evidence and all of them reflect the personal opinions and speculations of the authors. He pointed out that the characteristics presented as significant in successful leaders were selected without basis of fact and that miscellaneous, rather ambiguous outchwords or phrases were used to illustrate the author's opinions, e.g. practice what you preach, be cheerful, be a sessan, know your stuff, and avoid careless criticism. A list of principles of motivation was laid down by Wilson, referring to general personnel management. These were of the same general type found in most military leadership manuals; apparently good, but not clear out or substantiated.

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<sup>6/</sup> Jenkins, op. cit., passim,

O. N. Wilson, Faye Burgess, and W. Dunn, "Hotivation", Personnel Journal, (October, 1945), Vol. 24, No. 4, pp. 154-157.

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#### THEORIES OF MOTIVATION

The purpose is not to present a new theory concerning motivation, nor is it to enter a critical discussion of the relative merit or truth of various theories. Rather, it is the purpose to organize for practical use, all possible of the applicable knowledge about motivation which, to a reasonable extent, is proved or accepted as fact. Theories will be considered only to the extent that will tend to further the purpose.

the general subject of motivation. On such period was in the nineteen-twenties. There was an attitude, not a theory, but a point of view which saw motivation as the business of dangling various incentives in front of people. Thus, motivation consisted of presenting various haits to lure the workers to selected tasks. Questions of the day were concerned with the relative drawing power of different lures, or the worth of trying this or that suggestion.

This is definitely not the accepted attitude today, nor is it a useful attitude for several reasons: Firstly, different incentives have different values to different people, and different values to the same person in different situations. Secondly, these incentives often had value but still would not overcome the trouble. It would take

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sore than the available \$5.00 incentive to overcome a lack of interest in the job. Thirdly, it is a shotgum sort of techniques in which the employer offered a mass of incentives to his workers. He was saying, in effect, "Here are a lot of things you might like. You may have them if you will stay on the job and increase production." He erred in that he only guessed at a group of things they might want. He should have discovered first what really was wanted. Often these wanted items would be chesper, but would not be a type of incentive that could be dangled as bait.

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It is desired that this scheme be based on facts about motivation collected from every possible source, from experiments, literature, experts, industrial leaders, religious leaders, Maval leaders, educational leaders, and from history. But, these should be backed up in some way to establish them as fact. And even then, because of the nature of the problem, individual differences, and the lack of complete records and experiments, the foundation may at times be somewhat weak. In order to give the check-list reasonable completeness, however, it is necessary to use the best information available and evaluate it as best possible. Because of the variety of sources it is desirable to state some assumptions

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to limit the general field of motivation to the specific problem. The assumptions upon which are based the selection of facts for the check-list follows

- 1. The motive involved must in some way be useful to the United States Navy, though it matters not whether the use be at the high commandlevel or at the petty officer level.
- 2. The motive involved should be one of value to adult men, specifically men between the ages of seventeen and forty-five.
- 3. The check-list must include sufficient information so that it organizes and encompasses the entire known field of motivation in the Navy to a reasonable extent.
- 4. The check-list must be brief enough that it might be read and used.
- 5. The check-list must be sufficiently understandable so that it can stand alone during use. That is, it must not be necessary continually to refer to references for reasonable understanding.
- 6. It must serve as an aid to rememb ring principles and a stimulant of better personnel administration.
- 7. The information must be up to date. Older values are sometimes as out of date as the 'cat o' nine tails.'

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- and psychiatric problems are important, but they are beyond the scope of the present check-list.
- 9. The methods must be legitimate. In of the lavy he might see this list should feel that the techniques to not trick the or cheat them. The aim is better leader hip for the good of the arvice.

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<sup>10/</sup> See Karl A. Henninger, The Human Wind (A. A. Reopf, New York, 1945), passim, especially pp. 436 ff.

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#### CHAPTER III

# VARIOUS POSSIBLE APPROACHED TO THE PROBLEM OF MOTIVATION IN THE NAVY

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Chapter I and II have discussed the importance of motivation, particularly its importance in the Navy, some of the problems of motivation, and the general extent of our knowledge in the field of motivation. The present chapter deals with some of the various ways in which the principles of motivation can be applied to practical use.

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# TRIAL AND ERROR

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The name "trial and error" tends to make any system or solution appear ridiculous. Sometimes "trial and error" is the best and only possible method, particularly when the situation is completely unique and without precedent. However, mistakes when working in the field of personnel management often produce malingering and disasterous results. Some leaders make such mistakes even though they give serious consideration to the enthusiasm of the men. Often the mistakes made because the leaders select one incentive or motivation principle at random and proceed to give it a trial.

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One manufacturing company desired to decrease waste of a certain piece, and thereby increase production. They installed an incentive system which included good pay if the piece were within tolerances, no pay if the piece were ground too little, it could be refinished, and a pay penalty if the piece were cut too much and thereby wasted. The results were that the workers avoided the penalty and tended too much toward the side of insufficient grinding. In fact, a large percentage of pieces needed refinishing. Production slowed down, workers' wages dropped, and the workers felt they had been tricked.

Another example was a ship in which there was temporarily an attitude and degree of cooperation which was less than desired. The officers decided that it was a party the men wanted. It was aimed to please the men, but it did not correct the real basis of their discontent. In fact, the way in which the party was offered aggravated the discontent. The author has since been told by a mamber of that crew, "The only thing I didn't like was the way you

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L. D. Klinzler and H. H. Scott, The Practical Application of Probability to Inspection (Unpublished Master's thesis, Ohio State University, Columbus, 1929), passim. The conclusion was furnished by Dr. Paul N. Lehoozky, in a class lecture, July 3, 1947, Ohio State University.

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tried to handle that party. "Undoubtedly, he was even then being a little polite. That party, a trial which did not satisfy a felt difficulty, stuck, irritated the crew, and was a painful error.

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# PACTS VERSUS BEST JUDGESENT

There is no conflict between facts and best judgement. It is not one versus the other. Then facts are available, any action taken should be based on facts and tempered by best judgement. But, in the field of personnel management there are few facts which are positive, all inclusive, and everlastingly up to date. A situation is often entirely new with no precedent. Or, it may be that similar situations have occurred before, but that no one ever recorded, collected, or an syzed the applicable data. When a situation arises, one for which there are no positive facts, the per on responsible for taking corrective action may be able to lean back in an easy chair and arrive at the best possible solution. Yet, such a method offers no assurance that he will consider all possible solutions.

As an example, the Navy during May of 1947, was enticipating a need for stepping up the enlistment rate due to
a large group of enlistments expiring in the fall. A survey
team was sent out at that time to discover why the new recruits

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ere enlisting. Such knowledge enables the adoption of recruiting techniques appealing to the most effective motives.

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that it presents reasonably comprehensive coverage. It is believed that a comprehensive organization of the materials of motivation is needed more than another run-of-the-mill experiment concerning a small phase or limited problem, at least for practical purposes. Piecemeal solution of the problem consists of experiments with methods and problem of motivation. Some results get lost in the many libraries, some parts of the field are always obsolescent and some parts of the field never get covered. At intervals a comprehensive summation is necessary. There is no assurance that the check-list will solve any of these ills, but it tends to present the best information available and to be as up to date as possible.

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have expressed a desire to see statistical evaluations and results. The check-list in its present form is not designed to permit the application of statistics. The first reason

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for not encouraging statistics is the individual questions and suggestions are important, not an overall score. Secondly, the problem is not set up as one of analyzing many people to learn the average motives. Rather it is set up in the check-list as an individual problem in which the individual being considered might be an exception to the rule. And thirdly, a statistical solution probably muld tend to give an impression of greater accuracy concerning the suggestions than would be warranted.

### DUNINARY OF PART OWN

This thesis grew first from a felt need for an additional, somewhat objective method of personnel addinistration, particularly through the approach of motivation, second, from the belief that a useful organization of applicable knowledge concerning notivation would be a valuable contribution toward the objective of increased human efficiency, and third, from the idea that a useable plan for application in the United States Mavy would be a practical check-list of motivation techniques. Part II follows immediately, which presents the check-list with a discussion of its construction and use.

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### CHAPTER FOUR

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# PRESENTING: A PRACTICAL CRECK-LIST OF NOTIVATION TECHNIQUES FOR USE BY THE UNITED STATES PAVY

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The check-list is a complete unit within itself, including a statement of the object, a brief explanation, and instructions for use. Therefore, without further comments, the next sixteen pages comprise the final form of A TRAC-TICAL CHECK-LIST OF NOTIVATION TECHNIQUES FOR USE BY THE UNITED STATES NAVY.

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#### A PRACTICAL CHECK-LIST OF MOTIVATION TECHNIQUES

#### FOR USE BY THE UNITED STATES NAVY

Object: To aid officers in maintaining personnel in the highest state of efficiency, usefulness, enthusiasm for the service, and readiness for emergencies.

This is an attempt to condense and organize a very broad field into a check-list of practical use. Being a collection of generally approved, used, and accepted techniques or principles of motivation, this list is expected to aid officers in recalling useful items rather than to present something new. It might be used by an officer when one or more men are slack or negligent in their duties. He might use it about once every six months, when he has a free half hour, to review quickly his personnel program. He might ask a petty officer who has just mishandled a leadership problem to use the check-list, or the check-list might be used as one assignment in a Navy leadership school.

The scope of motivation in the Navy has been limited two ways in this check-list, namely:

A. The broad problem of obtaining maximum efficiency from personnel can be divided into five classifications. This checklist has been arranged to deal primarily with the last or fifth classification and the others only when they are interrelated or bear on it.

- 1. Planning work to avoid waste time, energy, and material.
- 2. Organizing men into an effective team.
- 3. Controlling men by requiring specific behavior.
- 4. Training men, or obtaining trained and able men.
- 5. Motivating individuals to exert most effective efforts.

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B. This list has been limited to the consideration of personnel as individuals. It fits best the case of an officer who is evaluating the personnel situation within his unit by consideration of each man individually, but this list, with a few modifications, would be helpful to an officer considering a large group as a whole, even the entire Navy. In the last event, it is necessary to determine accurately what the average man, or the majority thinks, believes, and desires. In the interest of simplicity this list is pointed toward the individual approximately.

Section I of the check-list is a series of questions which are not designed to yield a score nor to indicate whether conditions are relatively good or bad. Instead, they are intended to point out leadership areas where there might be room for improvement. Section II is a list of techniques suggested for improvements that might be indicated by Section I and pointed out by the reference numbers.

In order to aim this check-list specifically at an individual, indicate here in writing his name or the name of his job.

Name or Job

### SECTION I

Answer all of the following questions. Check either (Yes),

(?), or (No). You may rightly feel that you have insufficient information to support a positive answer. In that case, check the (?).

The information may be obtained by observing the man's actions, by

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interviewing him, by questioning others who know him, or by asking him to fill out and answer a questionaire. The questions are arranged roughly in that order. The questions, in general, easiest to answer, or those a leader should know through observation of the man, are first. Those which might require interviews are second. The last questions are most difficult to answer, and for them, a questionaire might sometimes be advisable.

Questions to Locate Areas	Answer	Reference to
for Possible Improvement	(Yes) (?) (No)	Techniques
Has he some outstanding skill or knowledge?	(Yes)(?)(No)	3.4,9,11,14,
	(20-) (1) (2.0)	15,36,39,40
Is his name widelyknown aboard ship and	(Yes) (?) (No)	1,3,4,5,9,
	(169) (1) (NO)	
in other ships or stations?		36,48
Does he have several good friends among	(Yes)(?)(No)	5,9,12,35
the crew?		
Can he write home with pride about his job	(Yes) (?) (No)	10,19,20,21,
in the Navy?	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	24,36,42,48
		,,
Does he feel that routines such as maintene	(Vac) (2) (Na)	16,37,43,26,
	(162)(1)(10)	28
ance check-off lists are helpful?		20
	( \ (-\ ( \ )	
Does he feel capable of accomplishing the	(Yes)(?)(No)	14,18,36,39,
job?		40,41,42,43,
		49,50
Is he eager to learn his job or to pursue	(Yes)(?)(No)	14, 15, 16, 17,
his studies?		41,42,44,46
		,,
Is he effectively busy?	(Yes) (?) (No)	16,17,18,28.
15 He circultury baby.	(105) (1) (110)	30, 49, 52, 38
De his officers been his suchlams and	/Tran / (2) (Tra)	
Do his officers know his problems and	(Yes)(?)(No)	
give help or consideration when possible?		30, 29, 34, 39,
		50,51
Has he made any special requests lately?	(Yes)(?)(No)	23, 24, 25, 30
Does he generally accept suggestions in	(Yes)(?)(No)	18,31,45,47
a spirit of willing cooperation?		52,55,56,57
a a family of the state of the		58

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Does he follow the group and conform to custom or the majority?	(Yes)(?)(No)	12,31,33,35, 45,47,52,56, 57,32
Does he take opportunities to throw his weight around, to dominate others?	(Yes)(?)(No)	41,42,46,47, 54
Does he accept responsibility?	(Yes)(?)(No)	23,44,46,47, 50,52
Does he speak of the ship's crew and teams as "We"?	(Yes) (?) (No)	4,5,6,7,8, 12,15
Does he feel the job is good enough for him?	(Yes)(?)(No)	11,13,14,19, 31,33,36,37, 58
Is he working well in order that he will be transferred to other duty?	(Yes) (?) (No)	
Does he feel his work is appreciated?	(Yes)(?)(No)	1,4,6,10,20, 21,39,48
Do his family and friends know his Navy reputation, if it is good?	(Yes) (?) (No)	1,2,3,5,6,20, 29
Is he proud to be identified as a member of the Navy?	(Yes) (?) (No)	1,2,6,7,8,16, 27,48
Does he know exactly what constitutes satisfactory performance in this job?	(Yes)(?)(No)	1,26,37,38
Is he proud to be known as one of the crew of this ship?	(Yes)(?)(No)	1,5,6,7,8,13, 15,27,29,48
Does he feel that he is progressing toward some future goal or aim in life?	(Yes) (?) (No)	15,36,37,38, 41,42,43
Does he feel his time is well spent and not wasted?	(Yes)(?)(No)	10, 16, 17, 21, 24, 36, 38, 41, 43
Does he consider his job of value to the Navy?	(Yes)(?)(No)	17,21,24,36, 43
Do his dependents, if any, have satisfactory living conditions?	(Yes)(?)(No)	22,23,24,27 <sub>5</sub> 48
Is he reasonably well-satisfied with his income?	(Yes)(?)(No)	22,23,24,27, 43,48

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Is his feeling of personal importance in the organization about correct?	(Yes)(?)(No)	58,4,11,13, 14,21
Does he believe that any existing undesirable conditions are reasonably necessary?	(Yes) (?) (No)	25,34,43
Does he believe that his requests are considered?	(Yes)(?)(No)	22,23,27, 34,48
Does he notice that in some ways the ship seems to be run left-handed or awkwardly		44,46,54
Does he know and comply with ship's orders?	(Yes)(?)(No)	34,40,43,52, 53
Does he believe his leaders are doing all they honestly can to help him as an ind- idivual?	l(Yes)(?)(No)	27,34,39,43, 28
Does he think his leaders "know the score", or understand what really goes on and what should be done?	(Yes) (?) (No)	23,26,30,32, 39,49,50,51, 53,58,39
Does he believe that the better breaks go to those who perform best?	(Yes) (?) (No)	23,32,37,39, 54
Does he believe that in each case the man promoted is the best man?	(Yes)(?)(No)	32,37,39,54
Does he feel free to do as he pleases, within reasonable limits?	(Yes)(?)(No)	33,35,45,50, 51,53
Would he do as well if the threat of Naval discipline were removed?	(Yes)(?)(No)	28,50,56,57

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#### SECTION II

### SUGGESTED TECHNIQUES OF MOTIVATION

The foregoing section was a list of questions designed to indicate sources of trouble or areas of possible improvement.

If your answer to any of those questions was (No), it is suggested that you refer to those techniques indicated by numbers immediately following the (No). To do this, first check each technique below to which reference was made. You may happen to place several checks in front of some techniques. Examine all suggestions so pointed out. Those techniques checked several times tend to be more important than those checked only once. Select and try those which are applicable, not already in use, and which fall under your jurisdiction or authority.

Item No.	Check Here	Suggested Techniques of Motivation
1.		Promote good press relations. Help to obtain a good reputation for the man, the ship, and the uniform by supplying news items to local papers, home town newspapers, the negro press, Our Navy, All Hands, and sometimes the Army and Navy Journal.
2.		Cooperate with local, social clubs, and organiz- ations. Help him to meet civilians, to make friends. Arrange ball games between the ship's team and local clubs.
3.		Develop a good nickname for him, one which will enhance his reputation. It will spread. A marine of no particular reputation was given the name, "Firepower Morgan". He soon had the fame of being a real fighting man, which he was, and he improved.
4.		Arrange a mutual admiration society. It will often happen that by their mutual compliments they will convince other people of their own excellence, and they may even convince themselves. This works especially well when both persons hold about equal

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Give a ship's party of the type the men want. It should be more than recreation for the men. It should help each one to make friends. It should give recognition to outstanding dancers, musicians, etc. It should help to satisfy friends and wives, potent factors.

6.

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10.

11.

Give dignity and a personal touch. When you have arranged parties, Christmas celebrations, or commendations, it will sometimes pay to mail invitations to the homes of those who should be invited. When a man merits commendation a letter to his family, from his officer, will score a hit.

Use an insignia for the ship or unit. Make it good, full of meaning, and simple enough to stencil, if possible. Use it on party programs, baseball shirts, or a battle flag. A good slogan may be used the same way.

See that there are souvenirs of the unit available. These may be pictures, insignia, emblems, stickers, junk jewelry, or ship's pamphlets. Decalcomanias, i.e., transfers, are quite cheap and very popular, as are book matches.

Each man, if at all possible, should be known as unique in some desirable way. He should be famous for something, whether it be as best poker player, best acey-ducey player, best vision, strongest, best electrician, or best gumner. At least his officers should know his name.

Give him some blatently obvious compliment, honest of course, but obvious enough to be almost funny. An example is a fake newspaper headline saying the ship is saved because Homer Brown is back from leave. He laughs, but likes it.

Ask his opinion on some important problem in the field of his specialty. Usually it will flatter him, start his thoughts, and secure increased cooperation from him, however, do not do this so often it indicates your ignorance or inability to make a decision. Seek to extend the areas in which he can make decisions. Taking orders is drudgery, but participation in planning and solving problems gives meaning to life and is a good method of developing men.

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12.

Teach him the ways of men and how to get along with them. One good suggestion given tactfully might make him one of the boys instead of an outcast. This is difficult as it enters the fields of psychiatry and psychology, but sometimes it will be possible to effectively point out a major personality weakness. His family history might throw light on the problem.

13.

Respect his rate or status in the Navy. There is more to be gained from promoting his pride than from breaking it. If he thinks he is good, let him show it. Give ample apportunity. Many blue jackets dislike going back to school because they are usually treated as recruits.

14.

Get the right man in the right job. Select for your organization only those men who are interested in the work to be done, and, if that does not solve the problem, place each man in the job which most interests him. The ideal situation is usually impossible, but the closer it is approached, the more performance will improve. Consider his abilities in the same way. He will be inefficient if the job is too difficult. He will be inefficient if the job is too easy and no challenge.

15.

Allow him to branch out and specialize along a line which interests him. If he shows interest in any sport or activity, give him all the support possible to help him form a team or get the activity moving. He will be rightfully proud of accomplishment and the ship should benefit.

16.

Develope his interest in the subject or the job. Give an inspiring talk. Appeal to his imagination by vizualizations, magnification, inflation, stimulating case problems, questions, charts, pictures, and cartoons. Suprise and shock him to gain attention and interest. If there is a job that fits the man, first interest him in the job, then let him have that job. See that his leaders are enthusiastic. Interest is contagious. Make your own interest infectious.

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Persuade him to the task. Use kalesmanship to explain away his objections, to show facts, to give examples, and to show the advantages, the disadvantages

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the easy way, and the hard way. Give a pep talk, Acting ability is extremely valuable. Appeal to his sense of duty, fairness, or moral code. It will sometimes move him to greater action, but in general, this motivation is not strong enough to move him if he believes that by so doing he stands to lose in some way. Such a sacrifice would appeal to him only if he were assured of regaining the loss, and possibly more.

- 18. Get the majority of the crew moving on the desired project. It will probably gather momentum and attract him. He will probably join the stampede.
- 19. Give every job in the ship a simple title which can be used with pride in a letter home. Every mother's son should be in charge of something. Ideally the job should be a pleasure and a reward in itself.
- Publish his results in a competition or task at which he excelled. Competition is usually valuable because it is a chance to prove ones worth. Individual competition is superior to group competition, and a system of competition in which he attempts to beat a standard or past record is better than a system in which one man wins and the rest lose, better that is for motivating the individual man.
  - Give congratuations, praise, recognition, credit, and commendations whenever possible. This has been proved to be more effective in general than noting only poor performance, reprimanding, blaning, and criticising. However, when praising is done excessively, it tends to lose effectiveness. Give more probable than is due, but only when it is due. Reprimanding is, however, a useful art. One useful statement in seni-reproof is, "I want to commend you. Just give me a chance."
- Show interest in the welfare of each man. Try to give him what he feels is needed if it is compatable with the needs of the service. See that he understands the needs or objectives of the Navy.
- 23. Find out what he really wants. Many officers make measures have here. Often he cannot express his inner wants or does not know them. Things like appreciation, recognition, social acceptance, Tairness, and religion

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are sometimes hard to ask for. Some sailors do not like to inquire about pronotion or even ask for leave, but expect their officers to offer these when deserved. Laziness is a symptom of insufficient motiviation. Find the trouble and rectify it. Eliminate conflicts and develop useful motives. It is good to schedule interviews each quarter in order to get every man. At that time, many routine things could also be checked off, such as fitness reports, beneficiaries, service records, qualifications, etc.

Rewards and prizes can be used to increase effective effort. Knowing what he wants will help you select prizes in the 'boin of the realm' or things he wants. If he especially needs money, help him qualify for special pay. However, extra liberty night mean more to him. A good example was a brass ash tray made personally by the commanding officer with his signature etched on it. The nen wanted that prize. Sometimes promise him what he desires as a reward, but keep your word. Never promise anything you cannot faithfully deliver.

Do him a favor, but to obligate him will often show adverse results. Most men do not like to feel obligated to anyone. He might be very happy to do you a favor. It is better this way, as long as the favor does not obligate you as an officer. An occasional sacrifice, for the good of the ship or the service, usually helps to stimulate morale. A man usually feels a little bit noble about doing such a thing as volunteering to take the duty during a ship party.

Make inspections carefully. Locate important troubles raise the ship's standards, and improve morale. Give praise where it is due. Criticize dust when it is a week cla, not when it is a thirty minutes accumulation. Do not waste two days preparing for Saturday's inspection. Make then know they are there for a purpose. One example is the captain who would ask man where they had purchased the uniforms, He would compliment the good purchases, but he hunted for those who had been cheated in order to go after the tailors. He thus took an interest in his usu.

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Help him in satisfying his needs by such means as obtaining financial credit in emergencies, arranging legal matters, writing requests for shore duty, and obtaining service benefits.

Help him to have ways and means for recreation. Health is an important factor in his efficiency, but don't force physical health on him at the expense of mental health, or morale. The health giving benefits of the athletic facilities at Pearl Harbor were nulified to a great extent when ships were directed to send quotes for recreation. Recreating by the numbers is not fun.

Give personal attention, if only in the form of an interested attitude, to marriages, sickness in the family, new babies, and birthdays. It might be wise to send announcements of marriages or births in which ehief petty officers are concerned to the Army and Navy Journal. It would be well to have the cook maintain an up to date file of the birth dates of all crew members in order to be ready with cakes. Don't show favoritism by giving cakes for some birthdays but not all.

If his attitude is less than desirable because of a fear of the job, or battle, or responsibility, that fear can be lessened by further explanation of the facts, explanation of the enemy, explanation of the plan and policy, and by providing some helpful device as a gun, or a helmet. Some factors reducing fear are confidence, morale, effective activity, social stimulation, humor, self-control, praying, and feeling lucky.

Resist his system and his demands by agreement with his arguments but not his assumptions. Attacking his logic attacks him personally. Sometimes it is possible to accept his ideas but to add something to nullify them.

Determine who are the natural leaders, those whom the men follow in their informal social groups. If possible, these are the ones who should develope into the official leaders. This does not mean the loud show-how boys who usually hold the first day or two.

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Give him an opportunity to try leading officially.

Let him sign a few more papers. Leading petty officers like to see also their own signatures on such as the damage control bills.

34.

Recognize his complaints. Grievances should have some outlet. They are real to him, and you might as well accept them as a problem. Set up a procedure for locating and resolving his grievances. Come to an understanding. At least let him talk it out. An officer only fools himself when he says his door is open to all grievances. Only a few walk in. Grievances should be settled as quickly as possible and as near the source as possible. Ideally, the man's immediate superior should be able to settle the thing. The ain is to settle it to everyone's satisfaction, and that cannot be if the grievance is blocked by some officer. The man with a grievance should be able to wait until a session when all grievances are invited, or he should be able to put it on a simple request blank and take it to a request mast. After satisfying the individual it is desirable to remove the cause of similar complaints throughout the ship. Interviews with men being discharged are helpful.

35.

Arrange to give him an independent job for a change. In fact, it has been shown that almost any change, such as ventilation of lighting, will increase production if it is made in an honest effort to consider the needs of the individual.

36.

Assign him some task of special importance at which he can succeed, or when starting him on a new type talk, make it first an easy task at which he can succeed. Definite success increases interest, pride; and confidence. Fit a task to the man.

37.

Set definite standards of performance. An accurate goal, usually in itself improves performance. It permits a sort of quality control. It enables a more accurate measurement of performance as a basis of proficiency marks, or a competition. There should be understandable specifications telling when the task is completed, what is satisfactory performance, what is perfect performance, and what is the best record ever made. It must be a goal he can reasonably expect to be able to attain. Learning is much acceler-

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ated when there is a recognized, immediate goal. Pilots learn safety precautions faster after a recent crash.

Set a progressive or moving goal, one that lets him know hour by hour, day by day, and year by year whether or not he is doing satisfactorily and improving. It may be his schedule for self-education, or for advancement in rating, or a graph of work done vs. the date to measure his progress.

Know your men, their achievements, interests, and abilities. Sometimes items of family history will be important. Keep a notebook and records of your men. Jot down observations, good and bad, as they occur. Records will back up such things as proficiency marks, pronotions, rewards, and priviledges. Your records will help to gain you a reputation for fairness. They will help to prevent wasting a man's time by giving the same lecture several times. If you should desire that your juniors keep theinotebooks, it would be well to supply them with notebooks printed to facilitate the records.

Give him sufficient authority to carry out his orders. This may seen like an unnecessary caution, yet it constitutes one of the greatest complaints offered by men who are supposed to get a job done.

Help hin by giving guidance, such as the now popular career planning. Help him get savings started if he so desires. Give him any help that he might reasonably desire in performing the tasks you assign. Advise him how to get information. A word to the radar operator at the right time will simplify his problem.

Help him to whieve success by developing his abilities and skills. Give general and specific training and education to increase both interests and abilities. Tests of interests, achievement, and knowledge, given apart from any formal course of study can, in themselves, increase interest.

Give orientation in the local situation, indoctrination, in customs, rules, regulations, routine, policies, and objectives. Help him to see how the Navy's needs relate to his own needs, wants, and values. A ship's handbook is extremely valuable. It is usually more interesting than the ship's orders, better understood

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more widely distributed, and much appreciated as a souvenier. He should have a simple organization chart to show where he fits in. He should have another chart to show his avenues of promotion, with qualification references indicated.

44. Teach a problem solving attitude, because a strict, bookkeeper mind will not see an exception to the rule when it is necessary. Teach a "can do" attitude. It is possible to develope a crew to the point that they are confident and eager to accept

> Hold an informal conference to plan the project if practicable. If the participants can hold a complete discussion seeing all sides and find a mutual decision they will have a better understanding and a better \*pirit of cooperation! Participation gives a man more satisfaction than following orders. As one opportunity, it is now required that the ship's welfare fund be spent through such discussion groups, composed of both officers and men, and subject to the commanding officers approval. Conferences are excellent for training and indoctrinating.

each challenge to show again they "can do anything!

Help him by supplying a method to do the job. may be conventional education and training, or it may be more specific methods. Supply a better filing system, a findex, or notebookl Teach him to carry a notebook and to jot down ideas as they occur. In order that they may be saved and used. Supply a trick to aid the memory, such as a rhyming scheme. Give him a better machine or equipment.

Habits and customs cause behavior to follow a pattern. You can turn them to your advantage or kill them. Add new ones or change the old. Training should aim to build up good habits. Steering becomes a habit as does swearing or handling battle telephones. If the helmsman occasionally uses left rufder instead of right, it night be a lack of understanding, or it mig. be a bad habit, e.g. misreading the compass. The customs that guide him are his own, not ones you try to impress on him. He must be convinced.

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Give credit and recognition especially for new ideas. They are of value to the Navy and they give him a strong sense of achievement. Whether you get the ideas through a suggestion box or a casual conversation, appreciate them. Help him prepare them, submit them to the Navy, paptent them, publish them, profit from them, or put them into use. See that the enlisted man gets all possible credit. Suggestions like grievances, must have an outlet.

He needs activity. He tends more to be happy and satisfied when busy. The activity is of greater value both to production and norale when it is useful activity, when he participates in the planning, when he understands, etc. This suggests closer attention to recreational facilities and education.

Help him by making decisions which he can count on.

He may dislike delaying his plans because of his officer's inability to decide. He needs a sense of security in handling his personnel affairs.

51.

52.

53.

Keep him informed as much as possible. The morning orders provide a good method as do bulletin boards, ship's papers, and morning quarters. Tell him, if at all possible, that the ship will be in New York City for the Fourth of July. His wife's parents may live there. Facts are the best means of combating rumors. Never repeat a rumor.

Require specific behavior by setting up rules, regulations, standard procedures, routine reports, responsibility, and an organization for checking, inspecting, and enforcing. This method is advisable to a limited extent. It includes no effort to get the maximum, willing effort from each blue jacket.

Check your orders to remove any unnecessary, excessively strict or harsh provisions. Orders are worthless when they are not practicable, but make certain that the orders, both written and oral, are readable, understandable, and reasonable. In general, control by too many orders does not elicit the willing cooperation and high morale of more flexible methods.

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54.

Organize his job well in order that he may work without wasting time waiting for others, and so that he may fit into the team effectively. A time and motion study might improve a gun crew or an engine room force. A process chart showing the actions of each man during each evolution or situation would help a crew to operate with a minimum number of men. A job analysis might show that he is overloaded with work, that he is responsible for more than his share. A flow of work analysis and organization analysis could show procedure bottle necks.

55.

A nuisance might be supplied which would so annoy him when performance is not up to standard that he would come around and get in line. It might consist of excessive questioning, fewer priviledges, or dirty jobs. This works, but is detrimental to morale. There are better ways.

56.

Use masts, courtsmartials, convictions, and punishements to enforce obedience and compliance only when necessary. Warnings and threats of discipline are undesirable in general. Threats are resented.

57.

Physical force may work sometimes to keep a man in line, but in general it is illegal, out of date, and unsuited to use in the present United States Navy.

58.

Use these techniques with an eye to the objective. For example, a petty officer may have excessive pride in his own personality or skill and he may only blame others for inefficiencies in his department or gang. In that case the motivation technique may be aimed at development of team spirit and pride in leadership. Rewards and recognitions may be given for overall results of the unit. Orientation can be planned to develop a better perspective. The famous "Four Horsemen" of football were given a new perspective in one important game. They were on the losing end until the first string line was put in.

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#### CHAPTER PIVE

## CONSTRUCTION AND FORM OF THE CHECK-LIST

## GENERAL

There are three main features to the check-list;

- 1. Section I -- a list of questions to be answered by the user, and designed to accomplish the following:
- a. Stimulate careful consideration of the men is ediately under his jurisdiction.
- b. Cause his thinking to be more objective.
- e. Provide an evaluation of the personnel situation situation as regards motivation.
- P. Dection II a list of motivation techniques, designed to accomplish the following:
- a. Suggest techniques which may be new or momentarily forgotten.
- b. Promote completenes by presenting as far as possible all of the useful motivation techniques.
- o. Promote brevity by short statements and a minimum of duplication, without reducing everything to a platitude of no specific meaning.
  - d. Promote understanding by arranging facts logically and with regularity.
- 5. A link between the questions and the techniques. This consists of a series of reference numbers after each

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problems besetting Navy officers as regards the motivation of men. It would be presumptious to claim final and complete coverage of such a boundless subject, which includes many phases of leadership and morale. But, if a large percentage of the problems, supposedly within the defined field of motivation for Navy leaders, does not fit into the scheme and extent of the check-list, it is not worthy to be classed as an instrument of scientific, personnel administration or training. The check-list questions are a balance between completeness, brevity, and appeal.

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## THE MOTIVATION TECHNIQUES

"The very essence of scientific method is sound and useful classification." A search of pertinent literature revealed many different classifications of the motives of men. These ranged from industry's two divisions, finencial incentives, and the two-way classifications of some biological psychologists, that all drives are basically either acquisitive or avertive, to the long

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Walter E. Spahr and Rinehart J. Swenson, Methods and Status of Scientific Research (Harper and Brothers Publishers, New York, 1930), p. 14

<sup>2/</sup> G. W. Allport, Personality (Henry Holt and Company, New York, 1937), p. 118.

problems lancething they of themes in remove the antication of sea, wit sents to prove the sent and complete controlled of sents of sents of the property of the first of the property of the first of the property of the problem of the first of the property of the problems of the problem

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lists presenting man's basic needs or drives. Many of those basic needs are of little practical use in the United States Navy, e. g. the sex drive, or the need to urinate. The financial and non-financial classifications usually used by the personnel experts of U. S. industry, serve no useful purpose here, because relatively few financial incentives can be used in the Navy. A special classification is needed here to aid in presenting the motivation technique. Specifically, it is necessary that the classification help in the following ways:

- a. Fromote completeness by containing as many as possible of the useful motivation techniques.
- b. Minimize confusion by arranging facts logically, understandably, and with regularity.
- c. Kinimize duplication, and thereby promote brevity.

No list or classification of motivational factors could be found which was completely satisfactory for the present jurpose, meaning, all-inclusive, logical, and brief. Attempts were made to analyze the techniques and to sort them in various ways, but always too much interlocking and overlapping prevented separation into clear-cut groups.

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<sup>3/</sup> Some of the sources and classifications examined were:

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H. A. Kurray, et. al., Explorations in Personality (Oxford University Press, New York, 1938), p. 144. Murray presented a long list of basic, human needs; Webster Robinson, <u>Fundamentals of Bussiness Organization</u> (McGraw-Hill Book Co., New York, 1925), p. 198. Robinson classified incentives as 1. Non-Material, including interest, appreciation, recognition, and executive good will, 2. Semi-Material, including placement, working conditions, steady employment, and advancement, 3. Naterial; D. E. Cameron, and H. G. Ross, (eds.), Human Behavior and Its Relation to Industry ( A Series of lectures delivered at McGill University, Montreal, Canada, January 12- March 28, 1944), p. 46. F. S. Alexander, in his lecture "Notivations and Incentives", classified them as 1. Financial Incentives, 2. Non-Financial Incentives consisting of a. Interest Motivation, b. Bocial Motivation, and c. Notivation by Pro otion and Transfer; Many publications classify incentives as 1. Positive Incentives and 2. Negative Incentives, or 1. Intrinsic Incentives and 2. Extrinsic Incentives; Ernest Windle, Motive (The Catalina Islander, Avalon, California, 1925), p. 17. Windle classifled human motives as 1. Notive controlled (to love, and to hate), 2. Impulse controlled, 3. Habit controlled, 4. Will controlled, 5. Pleasure controlled; Rapph C. Davis, Industrial Organization and Management (Harper and Bros., New York, 1940), p. 526. Davis referred to 1. Quality incentives and 2. Quantity incentives; and A. Angyal, "Basic Sources of Human Notivation," Trans. New York Academy of Science (1943), Vol. 6, pp. 5-13. Angyal reduced motives to two basic tendencies, 1. A trend toward increasing autonomy, or a tendency to master the environment, and 2. A trend toward harmony, 1. e., a trend to be in harmony with such as God, ethical world order, etc.

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Conford Dalversity fromta the foods to food by the land determine the property of the land of the mineral im ambiguity authorized district the property prile that singularities of all by both southing south thouse, about might prome, and a for form, to the terms of the terms Almost deal of the parties of the pa Country of the same of the state of the same of the sa " as will make I have been propertied and a principle third little bear in I blanched have there ! . I can "Topografia in the spilltaken bartifeson laterate willvertices in South Hattwitted and an authorities in Proposition and Presenting many puritosers for noticesors investigate on I. Postular Internal and the specific and isomitwe, or 1. intrinsis basediyes me v. mirineis of million will written and well from power partitional Languary Avelong Collifornia, 20050, s. 25, with a same Their beams entires on ly senten posteriton for level and to latel . I senten endered at latel of the ledy to will controlled, 5, "In-own controlled: noon C. Payles Individual Constitution of the Payles of the Pay and dropt, a few words albeits or him, order a state of A. Quality incentives on I. Countily incentives; and As suggest a fewerers of these metallical Transport HAV TOY LEADING OF DELACES (1943), THE, B. Up. 1-13. in a second contract that he may be the property for the typod hourd intracting enlanguage on a femicing to contex the savigonary, and E. h tend limited bullets. Long a trees to be in mercent with again as God, world nedgery often

The following classification is the one developed and used to organize the check-list techniques of moti-vation:

- 1. Social Acceptance This is interpreted to include
  the needs or desires for recognition, participation
  in the group, belongingness and security in the
  group, love and affection.
- 2. Personal Interests and Attitudes This includes attitudes of interest, danger, safety, autonomy, ag ression, dominance, abasement, boredom, and orderliness.
- 3. <u>Material and Tangible Rewards</u> This includes

  values desired such as money, better food, com
  fort, and leaves.
- 4. Achievment This includes any form of accomplishment, success, or progress.
  - b. Assistance This includes eny form of help a leader can give to his men. When needed by the men, it is a big factor affecting their morale, discipline, loyalty, cooperation, and enthusiasm.
  - 6. Obedience through Force This includes restrictive regulations, enforcement of regulations, and punishment.

The various motivation techniques are arranged generally in the list in the same order as the above classification.

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However, if the divisions in the list of techniques were made completely separate, in accordance with the classification, some of the techniques would appear under several of the handings. Therefore, the divisions are omitted and the classification subtly serves to provide logical graduation or progression from one technique to the next.

The motivation techniques have been collected by extensive reading literature in the fields of motivation, leadership, morale, personnel management, psychology, public edministration, business administration, incentives, etc., by consideration of the opinions of Naval officers, psychologists, and other persons of experience in personnel management, and by drawing upon the author's experience. An affort to substantiate the motivation techniques presented is unde in Chapter VI.

AN ADDRESS OF THE PARTY AND THE RESIDENCE OF

Depth of the last 4/ It is not desirable to become side tracked into a discussion of the classifications and terminalogy of motivation. There is no definite agreement on these subjects. Kenneth Burke, in his Grap or of Lotives, (Prentice-Hall, Inc., 1945), enters into a long, philosophical discussion of the various meanings of the terms. He presents five terms as necessary in the discussion of motivation, and he then proceeds to show how the many theorists and scientists use other words caning somewhat the same. His terms are: Act (what was done), Scene, (when or where it was done), Agent, (who did it), Agency, (how he did it), and Purpose, (why he did it). Arguments arise when various thinkers use different terms to mean the scene of human action, e.g. "God", "Hature", "Environment", "History", "Means of production", or "The Navy".

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The majority of books concerning military leadership consist of miscellaneous sections or paragraphs presenting platitudes, citing cases, quoting famous leaders, presenting various "eruxes" of leadership, and bandying about powerful words such as discipline, loyalty, morale, duty, and training. The Bavy is more specific than most leadership books in that it suggests a problem-solving method and later presents a list of grouped, leadership techniques, but there is no direct linkage between the problem-solving method, or the fact finding suggestions, and the recommended techniques.

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<sup>5/ .</sup> O. Jenkins, "A Review of Leadership Studies with Particular beforence to Military Problems," Psychological Julletin, (January, 1947), Vol. 44, No. 1, pp. 54-79.

<sup>6/</sup> United States May, Sureau of Naval Personnel, Manual for Practical Development of Leadership Qualities, MayPers 16114. (Navy Dop rtment, Oct. 1944), pp. 9-10 and 36-39. The following steps were presented to "make die r exactly what problem solving means":

<sup>1.</sup> State clearly the problem. That is the task? That is the objective?

<sup>2.</sup> Assemble all pertinent facts. The facts about the environment, about the man, about material, about the leader himself must be clearly set forth.

<sup>3.</sup> Analyze the problem in the light of the facts. The knowledge of the leader, his judgement, his reasoning powers will be called into operation in this step. He gets a complete picture of the entire situation.

4. Set up a tentative conclusion — a plan of action

<sup>4.</sup> Set up a tentative conclusion — a plan of action and a method of carrying it out. Following his analysisthe leader weighs various alternatives and decides on a tentative plan.

<sup>5.</sup> Check the conclusion to determine whether or not it is consistent with the facts, with the experience of

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the leader, with the experience of others."

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The techniques of leadership were listed very briefly, and were combined into eight groups, "Acts of leadership may be grouped more or less rigorously into the following cata-

1. Acts involving giving commands.

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2. Acts involving giving orders.
3. Acts involving the enlisting of cooperation.

4. Acts involving the promotion of good discipline.

5. Acts involving the establishment of respectfor officers.
6. Acts improving bad morals due to feelings of a lack

of recognition.

7. Acts improving bad morale due to feeling of insecur-

8. Acts involving the establishment of a proper organization. at at ma the said Laterant Date

The Check-List of Notivation covers all of the above catagories in general except that part which has to do with the personality of the leader, his bearing, tone of voice, etc.

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Qualities against the related motivation techniques in

the check-list will show that the check-list is more

specific. The reference numbers to the right of each

leadership technique below refer to the motivation techniques in the check-list.

## LEADERSHIP TECHNIQUES INVOLVED IN GIVING RECOGNITION

- 1. The leader only gives praise when praise is due.

  He does not flatter. -21.48-
- . 2. The leader is always available to his men -34-
- 3. The leader is interested in the promotion of his men. He encourages them to prepare for advencement. -14.
- 4. The leader sees to it that he is the first person to whom a man might turn in case of trouble. -27,34-
- 5. The leader has respect for the feelings of men of all ranks. -1 throughll, 13, 29-
- 6. The leader expresses sympathy and interest in a man's cause, even though he might disagree with him. -22,23-

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<sup>7/</sup> Nanual for Practical Development of Leadership Qualities, loc. cit., p. 38.

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- 7. The leader is interested in the man's quarters and mess. -22,23,28-
- 8. The leader studies his men. There are many little things that tell him about his men -- the pictures they put on the bulkhead, their friends, the medals they might be wearing, etc. -- The questions in Section I, 39 -

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## CHOUS REPEARED OF QUESTIONS TO TACHNIQUES

The connection between the questions and the answers is made by placing numbers after each question, which numbers refer to individual techniques. The reference numbers are to be used if the answer to the question under consideration is (No). The answer, (No) does not necessarily indicate a bad situation. It is only significant to the extent that characteristics are pointed out which can either be improved or which can be used to the benefit of the man and the Navy.

Each question refers to several motivation techniques, and each motivation technique is referred to by one or more questions. This multiple cross reference permits removal of all duplication. Any leadership book which discusses separately loyalty, morale, duty, discipline, etc., must duplicate to some extent the discussions of ways and means of developing each of those attributes. Also this check-list

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desired man matter than the country and the transmit to the men and the men and the men and the mental and the

makes it unnecessary to discuss definitions of morale, loyalty, etc. These terms overlap, but in the check-list it is of no particular consequence. Every metivation technique can be referred to which in any way touches on the factor under consideration, be it loyalty, morale, interest, or ability.

The system of the check-list is flexible in that it suggests varied techniques rather than searching mechanically for the best remedy. It is flexible in that improvements can be made by adding or changing questions, techniques, or cross references. Eventually, it might be desirable to include all leadership factors in this list. As more of the subject is learned, a factorial analysis might become practicable, which might produce mathematical weighting factors for comparison of various techniques, but at present, until more is known of the factors of sotivation or of leadership, flexibility is desirable. Refinement of the instrument may some as experience and experiments accululate.

The statement is made in the check-list, immediately shead of the suggested techniques of motivation, that "Those techniques checked several times tend to be more important

<sup>8/</sup> For some suggestions on factorial analysis applicable to this problem, see T. L. Kelley, Talents and Tasks, Harvard University, Educational Monograph No. 1, Cambridge, 1940., passim, p. 47; Jenkins, op. cit., passim; and Murray, op. cit., passim.

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than those checked only once." The statement is true, because several checks in front of a given technique indicate that it is probably applicable to several types of problems. And if other things are equal, the technique which is likely to aid several problems is a better first choice than the MANUFACTURE DE CALLEGE DESCRIPTION DE CANADA technique which is applicable to only one of the same pro-White where the party was property of the party of the pa blems. The number of ohecks and the importance of a given time of the last entire will process. It much in the teachnique are approximately, directly proportional to each When the factor of other. However, the relationship is not accurate for several reasons. Though all the questions are different, some pro-NAME AND ADDRESS OF TAXABLE PARTY. bless are touched on by several questions. And though the techniques are all different some are maturally more important and more nearly cure-alls than others. To minimize this last THE RESERVE OF THE PARTY OF THE effect, those references were removed which were the least of those important pointing to techniques which were referred to by many questions. Now, only six of the fifty-eight techniques DO NOT BY MAKE STREET, BUT OF REAL PROPERTY AND ADDRESS. are referred to by more than six questions, and only two CAMBELL IN ADDRESS OF THE PARTY AND PERSON. are referred to by less than three questions. China Santa Care in provide a collection of the last the same agree of

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## CHAPTER VI

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## EVIDUICE SUBSTANTIATING THE NOTIVATION TECHNIQUES

Almost all the experiences or experiments which can be offered as evidence substantiating a given technique will also tend to substantiate other techniques. The opinions of various writers also overlap. It would be impracticable to repeat evidence each time it applies. Also it would add much bulk if the several conclusions of various experiments were separated. In this chapter, there is presented considerable evidence conforming in general to the order of the check-list, and backing up the general payentendow in the check-list.

The first eleven techniques aim particularly at increasing man's fame, reput them, and social acceptance. The
majority of those techniques are well known and widely practiced in injustry, as well as the Navy. Every ship and station appoints a public relations officer. It has been noted
that some of the items are neglected, or forgotten, by the
public relations officer and others who could help.

Though various writers to not use the same terminology, almost all the leadership books carry the concept that a man's social acceptance, his fame and reputation strongly affect his morale and his inclination to work or cooperate with

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and for his officers. This does not boil down to prize, or newspaper recognition, or any other one statement, no matter how broad. It is a matter of human relations.

Some officers object to the nickname technique of item

3, but it works if handled right. A true example is given
in the check-list. If a reputable nickname will spread farther and be better known than his given name, it will usually
be appealing to the man. Whether an officer will use the
nickname to start it or suggest it subtly to others lepends
upon the officer and his situation.

The "Mutual Admiration Society", item #4, orks. Two destroyer captains arranged to compliment each other often, especially in the presence of the division commander. The reputation spread from the division commander, and from the crew sembers who overheard the compliments.

the comperative worth of the first eleven items. Waval officers have reported success with all. Many writers express opinions favoring the seme techniques.

Item #12, teach him the ways of men and how to get along with them, is probably the most difficult of all techniques. It usually requires an expert psychologist. However, it is a technique which is known to work successfully in the Navy, and one which should be included here. This introduces us to the subject of human relations.

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The experiments at the Hawthorne Plant of the Western Electric Company deserve careful consideration. The details are too complex to describe here, but the conclusions are pertinent, to the subject of human relations. It was found that in each group of employees there was a social organization, a banding together, to protect against practices they interpreted as a menace to their welfare. This social organization manifested itself in:

- 1. "Straight line" output.
- 2. Resentment against wage incentive system. (Thich re-
- 3. Expressions which implied the group, piece-work,
  wage incentive plan was not functioning satisfactor—
  ily (as desired by management.)

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These were very comprehensive, experimental studies, conducted as far as possible in the real life, industrial situation, during the years 1928-1932. There were four parts to the studies; 1. Comprehensive interviews with 20,000 employees, 2. Observation of the work behavior of five women, 3. Observation of the work behavior in a shop department, and 4. A study of the work behavior of fourteen male operators in a controlled shop. See F. J. Roethlisberger and W. J. Dickson, Manuscept and the Worker, (Harvard University, Publication of the Graduate School of Business Administration, Vol. XXI, No. 8, Cambridge, 1932) Roethlisberger and Dickson, p.2, and passim. Or see F. J. Roethlisberger, Management and Horale, Harvard University Press, Cambridge, 1941, passim.

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- 4. Informal practices by which recalcitrant members
  (i.e. rate killers) could be chastised and brought
  into line.
  - 5. Informal leadership

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6. Preoccupations of futility with regard to promotions.

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7. Exteme likes or dislikes toward immediate supervisors, depending on the attitude of the latter toward their behavior.

Rothlisberger found that what the group though tended, to some extent, to dominate things. This has implications in the use of all motivation techniques. There existed at Westinghouse interhuman relations not defined or represented in the Company Plan, and, although the Company defined what certain human relations should be, they were in some instances not in fact as planned. For example, the relation of supervisor to employee worked out in practice somewhat differently from the way which in theory it was supposed

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<sup>2/</sup> Refer to technique #4 Again. By mutual compliments or by self compliments a man or a crew can come to believe in its own superiority. An example was Hitler's race of supermen. Also see #47 which concerns the importance of belief.

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to work out.

The setual organization was found to bresk down as follows:

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- 2. The social organization or the actual human situation.
- 3. The informal (social) organization, or those aspects
  not conforming to the technical representation but
  which exist, informal leaders, grouping, etc. (See
  technique #32 in the Check-List).

It was found wrong to concieve of such behavior by the colored as being a symptom of hostility between management and the employees. While interviewing employees on 40,000 complaints, none were found to be directed against the company in general. Also it was found erroneous to blame the usual scapegoats of faulty supervisions, mismanagement, restriction of output, etc. The symptoms really pointed to a neglect of the social factors involved, the informal organization, and the human relationships.

Acethlisberger continued to explain that the technical organization represented the worker as being primarily motivated by economic interest, but that nothing could be more in variance with the fact. The behavior of a worker was often opposed to his own self-interest. An example occured during the observation of the new wage incentive plan. The plan had been introduced to help the worker as well as the company, yet he resisted it. The workers behavior was essentially non-logical in character. As a general rule, the workers behavior has essentially non-logical in outh a way as to give management the least opportunity for interfering with them, their ways of work, or their personal relations with each other. The workers too, often found the selves in the position of having to accomplate themselves in the position of having to accomplate themselves to changes when they did not initiate.

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Roethlisberger concluded that a supervisor had difficult decisons between two alternatives.

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- 1. To side with his subordinates:

  This tended to make the job of handling subordinates easier, but made relations with sup rvisors more insecure.
- 2. To side with management:

  This tended to cause him to lose sympathetic control of his men and therefore, to make his duties more difficult.

34, and 53 are useful because they tend to prove or show that the choice between the two alternatives is not the only solution.

Rear Admiral C. H. Woodward presented some incentives found to work in industry by the Navy's Industrial Incentive Division: (numbers following the incentives indicate related techniques in the check-list).

- 1. Make every employee aware of the wer value of his job. #43
- 2. Keep the war in front of employees constantly. 43

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<sup>4/</sup> Roethlisbarger & Dickson, ep. cit., p. 14.

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- 3. Use war bonds to fight absenteeism. #24
- 4. Show where your product fits into the war practice. #43
- 5. Give recognition for work done. /21,48
- 6. Establish production goals.#37,38

Married on parent and other formats after other than others make you be partied "A man will credit himself much better among his known comrades than strangers or alone. He cares what his friends think about him. Of course, individuals differ in the reputations they want, but they all want some sort of a reputation, some degree of recognition, fame, honor, respect, love, etc. Anything that will tend to keep a man's reputation at a satisfying level also improves morale. As an example, one industrial concern increased performance of the supervisors by allowing them to sign their own name to orders. A petty officer likes to see his own signature as one of those on the ship's damage control bills. Spread a pan's name and you give him fame. This relates again to the first eleven techniques and to as 19, 21, 36, 48, and especially, #33.

All methods of influencing men are sometimes classified as argument of suggestion. Suggestion is a good technique

7/ W. D. Scott, Influencing Men In Business (Ronald Press Co., New York, 1917), p. 15.

<sup>5/</sup> C. H. Woodward, "New Aids in Building Employee Worale", Modern Industry, (Fovember, 1944), Vol. 2.

<sup>6/</sup> Pennington, et al., op. cit., p. 223 6/L. A. Pennington, R.B. Hough, and M. W. Gase, The Psychology of Military Leadership, (Prentice-Hall, Inc., New York, 1943) p. 195 and p. 233 f.

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psychology. The check-list deals essentially with one individual, but certainly one technique consists in getting
him to join a crowd. It is useful when he can be made to
feel a part of the crowd and when the crowd can be persuaded
by suggestion, rewards, fear, rivalry, responsibility, and
etc. This paragraph refers to techniques # 18 and 17.

Lewisohn has said that human relationships are essentially emotional relationships. He claimed the following to be the elements of satisfactory relations:

- 1. Satisfying the desires of employees within the limits of productive efficiency. #23,27.
- 2. Justice in daily relationships. #26,37,39,40,50,53.
- 3. Satisfaction of desires for opportunity. #15,33.
- 4. A mutual understanding. #43,45.
- 5. Prevention of grievances. #34

Lewishon's opinions and experience tend to substantiate motivation techniques indicated by numbers after the above items.

One of the chief functions of a leader is to secure collaboration. His methods are largely verbal, talking

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<sup>8/</sup> H. H. Higgins, Influencing Human Behavior Through Speech (Expression Company, Boston, 1930) pp. 40 ff.

<sup>9/</sup> S. A. Lewishomm, "Human Relations in Industry", Advanced Management (April-May-June, 1940), Vol. 5, No. 2, pp. 72-76.

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and understanding. Fords are potent instruments of social 10/control. George Dartnell tells of several instances when good leadership has been largely verbal salesmanship. The leader had the sales attitude of wanting to beat his quota and sold the same idea to his men. He sold them a belief in the importance of their jobs. Salesmanship, Dartnell says, is preferable to the use of authority. "Authority is like money in the bank. The less you spend the more you have."

Motivation techniques # 16,17, 43, 44, and 52 are in general agreement with the ideas presented in this paragraph.

Recognition of each man's abilities is stressed by all leadership books as a good technique for satisfying each man, improving his morale, and securing his cooperation. This technique includes recognition of any laudable, unique characteristic. A man's name is his most distinguishing characteristic. Learning a man's name and giving him just credit is common sense. Yet these things are often ignored.

<sup>10/</sup> F. J. Roethlisberger, Management and Morale, op. cit., p. 39. Also see F. T. Young, ofivation of Behavior (John Wiley and Sons, Inc., New York, 1936), p. 429. This work is a good summary of psychological experimentation and thought. Also see Higgins, op. cit., passim.

<sup>11/</sup> George Dartnell, "Getting Men to Do Their Best", Industrial Relations (Movember, 1944), p. 29

<sup>12/</sup> Pennington, et al., op. elt., p. 204 and p. 207.

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Praise is superior to reproof in developing motivation toward learning. The majority of evidence substantiating this comes from experiments with children. However, almost all military writers make the statement that praise is to be used more often than reproof. After surveying the available psychological evidence Young speaks more cautiously and states that Hurlock's conclusion favoring praise in preference to reproof as an incentive cannot, without some certain qualifications be regarded as universally valid. He recognizes that both praise and reproof can energize an In line with these individual upon some course of action. conclusions are techniques #1, 4, 9, 11, 20, 21, 36, 48, and 58. the same of the later with the party with

A man's morale and his adjustment to the Navy have a great deal to do with his individual motivational pattern.

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<sup>13/</sup> See J. A. NoSeoch, The Psychology of Human Learning (Longman, Green, and Co., New York, 1942), p. 263; or Hurlock, "An Evaluation of Certain Incentives Used in School Work", Journal of Educational Psychology, (March 1925), Vol. 16, No. 3, p. 149.

<sup>14/</sup> Pennington, et al., op. cit., p. 72 and p. 206.

<sup>15/</sup> Young, op. cat., p. 415 and pp. 428 f. See also James
J. Jackson, "Reprimending Employees," Personnel Journal
(June, 1941), p. 73; and N. W. Hepner, Psychology in
Lowern Susiness (Prentice-Hall, Inc., 1930), pp. 342-346.

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This has been the observation of the author and evidence may be inferred from a parallel situation. A study was made at Dertmouth College in an attempt to relate visual defects to a man's motivational pattern. The study consisted of 124 case studies, with no control groups. One result was stated as follows: "The final conclusion of this study is that, In this population at the time it was studied, the particular motivational pattern of the individual is the principal factor that determines the nature of the individual's adjustment to his visual defects, or their correction. The student would make a report of the severity of the eye samptoms more closely allied to his motivational pattern that to the actual degree of the visual defect. If greatly motivated to complete school and proceeding successfully, he would. tend to minimize the defects and to accept correction. A man having trouble and less motivated to finish would tend to find an excuse in exaggerating his symptoms and to resist correction. The inference is that a men's #djustment to the N vy depends to a gre t extent on his desire to get along, to serve, etc., that a Raval leader would do well to supply a notive, if possible, rather than put up with maladjustment. It is necessary to learn what the man wants,

<sup>16/</sup> I. E. Mender, H. A. Imus, and M. W. M. Rothey, Motivation and Visual Factors, (Dartmouth College Publications, Manover, N. H., 1942), p. 323 and passim.

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<sup>- 10 1.</sup> C. Scoler, S. L. Lorde and S. S. T. School S. 1. 101 on the state of the contract of t

and to adjust those wants if they clash with the best interests of the Navy. Especially, techniques \$ 16, 22, 23, 31, 34, 35, 43, and 45.

Pennington states that "while the soldier may be trained wholly under a system of rewards and competitive practices, a still more sound procedure is to instruct trainees in such a way that the pleasure received from mastery is the reward. This latter procedure is called "intrinsic motivation", while the former is called "extrinsic motivation". It would seem that often the intrinsic factors of motivation are the more la/

Carl Heyel makes much of the importance of a man's interest for his job. He attempts to graph the steps or means of developing job enthusiasm. His important factors include such as "the mail must go though attitude", "the 'we' attitude", "spontaneous discipline", and "employees smiling and cheerful". Heyel breaks down the above divisions and arrives at steps all of which are included in the check-list. His plan, much less specific that the check-list, aims at enh noing

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<sup>17/</sup> Pennington, et al. op. cit., p. 71.

<sup>18/</sup> C. M. Cofer and Eleanor B. Cohen, "Job Attitudes of a hundred and One rederal Employees," Public Personnel Review, (April, 1943), Vol. 4, No. 2, pp. 96-102. Also see S. L. Pressey and F. P. Robinson, Psychology of the New Education (Harper and Brothers, New York, 1934), p. 422.

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recognizing individuals, and keeping the men informed. The fact that increased motivation for a task can be secured by developing an interest in the task seems almost too obvious for inclusion, but the statement is made often by writers.

Techniques #3, 4, 11, 13, 15, 16, 17, 21, 43, 45, and 48 include efforts at developing interest in mastery of the job.

It is possible to place a man in a job which already interests him, or it is possible to interest him in the job to which he is to be assigned. Certainly putting the right man in the right job is a fine ideal. It assumes that men have aptitudes, personality traits, and interests which will aid them to succeed at some jobs more than at others.

And the assumption is quite well established as fact by many experiments correlating aptitude tests, personality tests, and interest tests against success on the job. The

<sup>19/</sup> Carl Reyel, Now to Create Job Enthusiasm, (McGraw-Hill Book Co., Inc., New York, 1942), See especially the charts on pp. 53, 102, 169, and 241.

<sup>20/</sup> Pennington, et. al., op. c1t., p. 96.

See the following: John C. Flanagan, "Personnel Accessorsh in the Army Air Forces," Public Personnel Review (January, 1945), Vol. 6, No. 7, pp. 33-39; Harry J. Older, "An Objective Test of Vecational Interests", Journal of Police Psychology (April, 1944), Vol. 28, No. 2, pp. 99-188. And Relley, Talents and Tasks, Questional Monograph, Ro. 1 (Harvard University, Cambridge, 1940), passim. Kelley

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<sup>20</sup> Fornisation, st. st., co. cit. . p. 86.

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presents the thesis that "A man should not only be in the right place, but should derive a maximum of satisfaction from his job." It included a statistical method suitable for handling the worming of factors which give satisfaction. The system consists of: 1. A weighting factor for each item as a utility measure; 2. A weighting factor for each item as a social utility measure; 3. A best estimate of the reliability of each measure.

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the selective assignment of personnel to appropriate duties has a close relationship to morale. Sork results improve because of the better placement and also because of the better morale. Farticularly pertinent to the above are check-list techniques # 14, 15, 33, 35, and 36.

In an analysis of 45,000 cases the Navy compared frequency of failures in school among these enlisted men who were above the cutting score of the Navy General Classification Test, against the frequency of failures among those enlisted men who did not meet the cutting score. The proportion of failures reported by instructors as being the result of lack of interest or lack of application was four times greater for those men below the cutting score. This tended to prove again that placement of men in jobs for which they did not have aptitude was not conducive to good motivation for the task.

have lofty motives. However, several methods are available for making the jobs more interesting. Sometimes, the jobs may be reassigned to fit the men. At other times, it is

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<sup>22/</sup> E. L. Munson, The Management of Men (Henry Holt & Co., New York, 1921), p. 589.

<sup>23/</sup> From an interview with Dr. E. C. Brundage, Technical Head, Classification and Field Research Division, Research Activity, Bureau of Naval Personnel, June 12, 1947.

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method which has been tried successfully many times in industry and in educational situations, but which at first glance seems a little out of phace in the Navy. Nowever, its acceptance is becoming so wide in industry that Naval officers should give it careful consideration. The suggestion is that management should give the worker opportunity to participate in certain management functions.

Davis teaches somewhat the same thing as his principle of participation. A man is better satisfied and cooperates to a greater extent if he can take an important part, and if agreements on plans are mutually achieved, as can be done in a well handled conference.

Some writers say that supervision must be democratic.

However, if that be so, the various techniques of motivating men must be applied in such a manner in the Navy that they will hold up under the strain of battle. As far as can be known, consensus decisions, arrived at in conferences between officers and men in a military unit can successfully be extended only to "fringe activities", or those activities

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Paul Hooney, "A Fundamental Job of Hanagement, " Advanced Management (April - June, 1944), Vol. 9, No. 1, pp. 94-99.

Ralph C. Davis, Industrial Organization and Management Harper and Bros., New York, 1940., p. 505

<sup>26/</sup> H. E. Eisler, "Social Theory Involved in Supervision", Personnel (March, 1944), Vol. 20, No. 5, pp. 300-303.

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aside from the main jobs of the organization. These will include such things as welfare and recreation. There has been no Army or Navy which operated successfully that allowed a system of divided authority. The following quotation is a useful example. It concerns the surprising defeat of the French Army in 1940.

Pay 22nd, 1940. Still no French counter-attack to pierce the bulge. Precious opportunities have been thrown away. General Georges was asked point blank why the promised counter-attack had not been delivered. His liaison officer spoke for him and answered that the General could not give orders so far in advance of the inclinations of the divisions. This was an eye-opener, and it is only now that it is brought home to me that the formation of soldiers' committees regularized in the reach Army in 1936 by Monsieur Leon Blum's regime have so far undermined discipline. F.Q.G. (the French General Headquarters) is definitely handleapped by the spirit of internationalism that exists to such a great extent among the rank and file. 27/

Many was set forth in a letter by the Secretary of the Lay, 46-1071, dated 17 May, 1946. It directs the formation of a Recreation Council composed of not less than three commissioned officers and an Emlisted Recreation Committee. Its provisions leave the decisions of the commanding officer final, in that he can approve, disapprove, or change the plans formulated by the Council and Committee.

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<sup>27/</sup> Anon., The Diary of a Staff Officer, (Methuen and Co., Ltd., London, 1941), p. 34, also quoted in Pennington, et. al. op. cit., p. 135.

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Well handled conferences can be extremely useful for training and educational purposes. Hany Daval officers have had success with round table type discussions at lunch or in other situations. The advantages in the Navy from informal discussions are manifold. First, if the perticipants can arrive at a decision, having discussed all sides of the case, they will be much more strongly motivated toward cooperating and backing the plan than they would if the same plan had been issued as an order or directive. second, by discussion all hands gain a better understanding of the problem and policy. And third, the senior officer discovers ambiguities, difficulties, and ramifications he Technique #45 in the check-list sugmight have missed. goats limited application of the principles of participation and conference. The last contract of the last

It is to the best interests of the leader using this check-list that he select and place his subordinate officers to the best advantage. It is beyond the scope of this paper to go into the science of personality, except to a

SECURITY AND PERSONS ASSESSED.

<sup>28/</sup> W. E. Utterback, Decision Through Discussion (New York Times, New York, 1946, pp. 5 f; M. J. Elliott, The Process of Group Thinking (Association Press, New York, 1928), pp. 1-23; and M. L. Eubank and J. J. Nuer, Discussion and Debate (F. S. Grofts and Co., New York, 1941), passim, see aspecially Chapter 18.

"all letters of manufactures of the sequention to Good Link Designation of the party of the dwarf to medicancelly they after their; the sevents had made or the steer of the Contract of the Contract of the Contract of the -indicag old to organization one enclosured his best bewhite his because the property of the party our desireties observed one own of the part own will be THE RESIDENCE OF THE PARTY OF T the name plan and hours the cost or on delice or all recording parameters of the state of the state of the parameter of the parameter of the state of the problem and political but lightly for continuous to AN AVAILABLE HAR ARREST THE PARTY OF THE PAR Territory and in the chartering AND RELEASE SPECIAL PROPERTY. mediatrics in selections of to percention parties after . SOLD OF LAKE AND LAKE .

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limited extent. It is known that the leadership abilities of a am can be developed by training. There is also evidence to support the belief that much improvement could be made in the selection of leadership candidates. Jenkins recently presented a good, up to date survey of the situation. Though many studies of sorts have been made, it is not yet known what the attributes of the best leaders are, nor is it known how to measure accurately the success of a leader. Psychologists can select those men from a large group who will tend to be the best headers, but the real correlation of the selection with ultimate success is not known. Their co-plete processes are complicated to the extent that they must be handled by experts. At the present time, petty officers are selected and advanced under the provisions of the Jureau of Naval Personnel Manual. It is an understandable, logical, and simple system in operation. It is probubly as complete as our present knowledge about leader thip present the rill personal confirmer

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PM/ W. O. Jenkins, "A Review of Leadership Studies with Particular Reference to Military Problems," Psychological Bulletin (January, 1947), Vol. 44, [o. 1, pp. 54-79.

Some of the methods which have been used with varying success in the selection of leaders are: 1. Ratings by seniors; 2. Ratings by associates; 3. Nomination by associates; 4. Interviews; 5. Biographical information; 6. Classification tests; and 7. becometric techniques.

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warrants.

Interesting experiments have been run to test methods of selecting leaders in which the opinions of the rank and file, or others, on the same level as the men to be promoted, are considered. Then this information is collected scientifically and is used to obtain the best possible utilization of persons it is called a sociometric technique. It is generally agreed that the associates of a man, those of the same rank or rating, usually know more about the man than his superior officers. The technique can also help arrange grouping of persons so that the personalities of the leader and the led do not clash. Therefore, the sociometric technique shows promise when the information is handled scientifically. Navy officers might well give

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United States Navy, <u>fureou of Navel Personnel Tomual</u>
Government Printing Office, weehington, October 1, 1942
ention corrected through change #11), p. 79-166. This
prescribes advance ents to fill personnel complement
based on the following: 1. Achievement tests; 2. Proficiency ratings by superior officers; 3. Leadership
ratings by superior officers; 4. Time in rate.

or a discussion of sociometric techniques see: J. L.
loreno, Who Shall Eurvive? A New Approach to the Problem of Human Melations (Nervous and Mental Misease
Fublishing Co., ashington, D. C., 1934), passim; J. L.
loreno, Sociometry and the Gultural Order, Tociometry
lonograph #2 (Bescon Rouse, Inc., New York, 1943, passim.
Moreno's books do not deal only with leadership. Jee
also: M. S. Parten, Leadership mong Pre-School Children', Journal of bnormal and Social Psychology, 1943,
Vol. 27, pp. 430-440; How Children Choose Friends (Society for the Scientific Study of Character, Detroit
Teachers College, Detroit, 1929), Passim.

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more consideration to selection of leaders acceptable to the men concerned or to transfering men to different mortions to get happier arrangements. Some person considered unfit as leaders or orkers in relation to certain persons are considered satisfactory in relation to other groups. See technique 32.

lowever, there is no proof that an army or n vy can be successful in selecting leaders by popular choice. After the Russian Revolution in 1917, Kerensky tried to develop a descoratio, citizen army for the new Russia. Officers wro elected on "the principle of mutual comradely discipline in respect, " the same as officers were eleted in the militia during the American Revolution. But the new Russian army was not a success and, therefore, the old Tsurist officer war searched out, many taken from pri on, an aut back in various of made of the Red Army. Of course, they were with ea con invously by represent tives of the leviet Covernment called ar Comissars. A few years later, bert and to ke attempted the same thing in Germany after their revolution. They were not successful, nor were Asian and Democratic selection of Mayy Girals of Spann in 1938. leaders is not being advocated, but more attention to personalities

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<sup>33/</sup> Pennington, et al., op. cit., p. 153 f.

are considered

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and human relationships is suggested.

Three separate leadership tudies were performed by
the Army Air Forces aviation Psychology Program. In each
case, they uncovered almost the same categories of action
supposedly desired in successful A.A.F. beaders. Those
general catagories were: 1. Initiative and interest in
military duties; 2. Proficiency and skill in the flying
duty; 3. Disregard for personal welfare; 4. Proficiency
in social administrative duties; 5. Personality characteristics; and 6. Interest in non-flying duties. Still the
statement of Jenkins holds true, that "Advances in actionology in this field, i.e., selection of leaders, refinetely not striking." The traits of leadership remain
a vague and elucive thing.

Various lists of the so called principles of lands—
ship hold clues as to possible sotivation techniques. The
following items, called cardinal principles of landership
by the United States Army, are included in motivation techniques as indicated by reference numbers:

1. Know you men # 22, 23, 39.

J4/ United States Army Air Forces Aviation Psychological Program, Report No. 14, Psychological Educarch on Problem of Addistrication (Government Printing Office, Publication, D. C., 1946) Preliminary edition, p. 192.

<sup>35/</sup> Jenkins, op. oit., p. 75.

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- 2. Set the example #18
- 3. Care for your men. #27, 29, 54, 41.
- 4. Keep the men informed. #43, 51.
- 6. Bet high standards and develop pride in outfit.
- 6. Stimulate initiative and self respect. #1-11, 13-17, 19-21, 35, 36, 44.
- 7. Reward the men for jobs well done. #24, 48.
- 8. Establish and maintain military discipline and courtesy. #47, 52, 53, 56, 57.
- 9. Serve unselfishly, the ill is elminimate the same

with principles of and 3, it may be noted that also tall books concerning leadership stress taking an active interest in the welfare of subordinates. F. S. Alexander says, for example, that morale consists in the satisfaction which the worker gets out of feeling that management has an interest in his welfare, and that both management and the worker are concerned with each other's welfare and work together in

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United States Army Service Forces, Manual N-5 Loadership and the Mogro Moldier (Government Printing Office, Mashington, 1944) p. 17, Or see Army Manual FM 21-50. Sections I, II, & IV.

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collaborated effort.

The AAF leadership studies yielded interesting results in the area of consideration for the men's welfare. Two hundred and twelve flying officers recently returned from combat were asked to describe successful, actual, combat leaders. The descriptive statements were analyzed and classified into categories, thirty-two factors of leadership. Many of the categories deal with the personality of the leader, which is somewhat beyond the scope of the present sheek-list. Some of the factors were mentioned too seldom to constitute proof. However, it is significant that the category men tioned most often or in forty-seven percent of all descriptive statements, consisted of the following: Went to but for men's safety, comfort, food, etc. Understood problems of rest of men, e.g., promotions, transfers, days off, etc. The flotor listed second in frequency was for behind, mentioned in only twenty-nine percent of all statements. A second study obtained from flying officers descriptions of unsuccessful leaders. The most frequent factor, occuring in eighteen percent of all desceiptions as "lack of

Its Relation to Industry (McGill University, Contreal Canada, a series of lectures given January 12, March 28, 1944. p. 46. Lecture by F. S. Alexander, "Motivation and Incentives". Ise also Pennington, op. cit., p. 205, and H. W. Hepner, Psychology in Modern Susiness (Prentice-Hall, Inc., 1930), p. 340.

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consideration of men's welfare. Tending to justify this treatment of an officer's consideration for his men's welfare as a motivation technique is Young's statement: that whatever satisfied a proon's ne ds tends to release tension, bring success and adjustment, and to evoke pleasantness.

However, some caution is necessary in looking out for men's welfare. Avoid paternalism. Keep away from private and family problems where the lender is not desired.

Hany techniques in the check-list pertain to looking after the welfare of the men, especially \$22-75, 27-30, 34-36, 39, 41, 42, 45, 49, 50 and 51.

A survey covering thirty-four Army Service Force Companies
in the Continental United States was conducted to detect
the correlation between various personnel practices and
morale as rated by (a) the post or battalion commander,
(b) the company officers, and (c) the enlisted men of the
company. Against the check-list of company practices the
six companies rated highest in morale and the six companies
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<sup>38/</sup> U. S. AAP Aviation Paychology Report So. 14, log. cit., tables 3.1-3.8

<sup>38/</sup> Young, op. cit., p. 383 f.

<sup>(</sup>June, 1945), Vol. 24, No. 2, pp. 56-63. Also see Greeron and Ross, op. elt., p. 52.

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rates lowest in morale were evaluated. With very few exceptions the highest morale companies were rated favorably, or as possessing all eighteen it as of the check-list by the enlisted men in the company, and with very few exceptions the enlisted men of the lowest morale companies rated their companies as lacking the eighteen items. The items, opened ty judged as desirable in a good company were:

- 1. Officers interested in men. #22, 23, 34.
- 2. Officers understand sen's needs. #1-11, 13, 39.
- 3. Officers are helpful to men. #25, 27, 28, 29, 41, 12, 48.
- 4. Officers recognize men's abilities. #20,21,36,48.
- 5. Officers are willing to back men up. #50.
  - 6. Fair share of off-duty time given men. .24.
- 7. Men given authority to do their jobs. #40.
- 8. Best use made of training time. 54
- .9. Fair furlough and pass policy. #23, 39.
  - 10. Fair promotion policy. #14,23,32,39.
    - 11. Good selection of noncomission d officers. 3".
    - 12. Satisfactory sports and athletic facilities. 2,28.
  - 13. Satisfactory recreational facilities. #5,28.
  - of the war. 43.
  - 15. Officers give talks on importance of outfit's job. 143,51.

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- 16. Personal talks by officers on sen's progress. #38,43.
  - 17. Hen given the opportunity to know the "why" of things. #12.43.
- 18. Punishment meted-out fairly. #39.53,56,57.

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A study of 1500 Naval offenders showed many different motives which contributed to the cause of the offense. Some men were troubled by economic problems or unfaithfulness at home. Many showed family backgrounds with divorce, broken homes, or mistreatment. There were other motives easier for officers to control. A few men with high I.Q.s were bored with their tasks. Twenty-seven percent of the offenders did not like their duty and seventeen percent did not like their duty and seventeen percent did not like their duty and seventeen percent did not like the Navy. Another study found that desertions or overleaves were due largely to an emotional disturbance or to some attitude toward the Navy. Certainly, it would be desirable if Naval officers were able to minimize offenses

<sup>41/</sup> H. R. Otness and G. A. W. Stoufer, jr., "The Naval offender: Motivating Factors," Navy Wedical Bulletin (Navy Department, Vashington, 1945), Vol. 44, pp. 1029-1035.

<sup>42/</sup> W. Bromberg, A. A. Apuzzo, and B. Locke, "A Psychological Study of Desertion and Over Leave in the Mavy", Mavy Medical Bulletin (Navy Department, Washington, 1945), Vol. 45, pp. 558-568.

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- 18. Pentalunat actalogue fairly, department at

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by developing interests and proper attitudes, by helping to solve the difficult personal problems, and by calming emotional tensions.

The prestige of his job is of great importance in motivating each man. Lack of prestige is usually one reman that "head cleaners" are not enthusiastic about their jobs. But the attitudes of the crew and then of the cleaners can be changed. The Goodrich "Gollege" of Maintenance Knowledge says, "Give dignity to an irksome job, temper it with humor, and instill a spirit of friendly competition in those who have to carry it out. The problem is much simplified then dealing with types of men who can take pride in the simplest of jobs. See techniques #19, 33, and 36 in the check-list.

In order for an appeal to patriotism to carry much weight the patriotism should carry prestige. It has been obvious that patriotism was more popular, and because of the popularity more effective as a motive in times of war and national emergencies. Appeals are said to be more

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<sup>&</sup>quot;Goodrich 'College' of Maintenance Knowledge", Lolern Industry (March 15, 1947), p. 72.

<sup>44/</sup> Karl A. Fenninger, The Human Mind (A.A. Knopf, New York, 1945) p. 53.

<sup>45/</sup> Cameron and Ross, op. cit., p. 46

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successful when they are specific and are aimed at individuals or smaller groups. Also it is usually agreed that appealing to duty as a motive is not often successful.

Refer to technique 17.

One of Davis' principles of morale is the principle of understanding. A man appreciates more what he believes to be right. Industry and the armed services understand this and now attempt to find out, usually by survey, what the men bulieve and then to correct any erroneous beliefs by methods of indoctrination and presentation of the facts. is too often found that men guide their actions by misconcoption. Welter Strong, Midwest Director of the Opinion Red search Corporation, Chicago, pointed out that almost universally labor does not understand managements problems, orkers in some concerns estimated company profits at about 50% of gross income while in reality it was about 8%. Certainly, it is an agement's function and duty to show the workers the truth. An example of specific Army indootrin tion is the cituation immediately prior to the invasion of Europe, across the English Channel, D-day in World War II. It was found that

<sup>46/</sup> H. H. Higgins, Chapter III, op. cit.

<sup>47/</sup> Ralph C. Davis, op. cit. p. 548 f.

<sup>48/</sup> Walter Strong, "unalyzing Imployee Attitudes and Wants," a speech presented May 15, 1947 at the lighth Chio Personnel Institute, Chio State University.

seconserved when they are equalified and are almost as the second of their contract that the second of their contract that the second of their contract that the second of the second of

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doomed to die. A series of puphlets giving facts were distributed to inform the men better of the situation.

Check-list techniques #43 and 51 stress the above points.

When rumors exist, it is usually because the men are not length to request them of completely informed. "To deny a rumor, repeat the facts, don't repeat the rumor. Rumors are spread by word of mouth. When you repeat a rumor you are spreading a rumor. An experimental study group of people were brought in to listen to a rumor contest program over the radio, which consisted of a dialogue in which a rumor was announced, followed by facts which proved it untrue. Listeners to the program were interviewed before and after the program. Their enswers showed that the rumors should never have been repeated. For every rumor spiked by the program, twenty-seven were planted. Technique #51 mentions this point. Notivation techniques which pertain particularly to education problems, training, and learning are uneful

Maj. Gen. F. H. Osborn, "Information and Education Division", Military Review, (Fort L avenworth, December, 1944), Vol. 24, No. 9, pp. 2-26. The purpose of the orientation are listed as: 1. motivation, 2. explanation, 3. rensurance. For another discussion of the Army orientation program, see Col. H. J. Schroeder, "Mental Conditioning to Var", Military Review, (Fort Leavenworth, July 1944), Vol. 24, No. 4, pp. 50-53.

<sup>50/</sup> Army Service Forces Manual M-5, Leadership and the Negro Boldier, (Government Printing Office, October 1944), p. 63.

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in the check-list. Pennington prosents the following:

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## MONE IMAEDIATE

Knowledge of future needs 16, 43

Proficiency certificates

Advancement in rank

Financial Gains 24

Assignment to a special post.

Leaves and time-off. #24

Advanced training possessing civilian and military vocational value, 43

THE RESERVE AND PERSONS ASSESSED.

Ismediate recognition of progress. #21, 37, 38, 48.

12 TE Success experiences each day in training. 330, 38, 42.

> Demonstration of how a willtary piece works.

> > Problems rel ting known to unknown #43.

Graphs, charts, instruments that set the stage for instruction. #16

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Instructors bearing, interest, and on thusiasm. 16.

( Musbers after the items above refer to check-list techniques)

For learning, Pennington, Hough, and Case present the following psychological principles: (1) A man learn most when he understands the nature of the subject and why he the Print I will represent the total place to the party of the late of the lat

<sup>51/</sup> Punnington, et al., op. cit., p. 19.

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when the subject is closely tied to that already known.

(3) A person attends to one item of experience at a time, he cannot do two things at once, unless one of these is so completely habitual that no attention is necessary.

(4) The learner should practice in the manner in which he is later to use his new facts and skills.

at teaching recognition during World ar II. Dr. Sandanhall followed the learning exhibited by v rious pilots. The amount learned from recognition was low while the pilots were training in the U.S., but learning jumped obviously to much improved results when the pilots were about carriers, straining toward combat zones. He mentioned four principles quite cenerally accepted. Learning takes place most rapidly when a man 1. is aware of a goal, 2. understands the goal, 5. locepts the goal, and 4. sees the goal as in edito. Check-list techniques \$37, 38, 43, 45, and 51 include those principles.

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<sup>52/</sup> Pennington, et. al., op. cit., p. 15.

<sup>53/</sup> From a conference held July 12th, 1947 with Dr. C. B. Mendenhall, Professor of Education, Chio State University and Lt. Cdr., USAR.

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Indoctrination literature and training material aust be presented in a form the blue jackets will accept. Cleverly designed handbooks have many times proved much more effective than any number of lecturers, orders, and regulation 54/ books. Technique #43 includes mention of the handbooks.

One actual, bad example was a handbook which started, "Remember, you are here to work."

motheds available to industrial employees and he expressed the opinion that they were not completely satisfactory.

He was looking for better methods. One concrete suggestion concerned testing. He notices a two hundred percent increase in the empollment of adult trade classes in the field where the testing technique had been used. A test or experimental situation sometimes in itself stimulates production.

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the U.S.S. Leyte and the U.S.S. Albany. Also see W.B. Tominick, "The employee Handbook; Training id".

Personnel Administration (May, 1942). Vol. 4, Mo. 9, pp. 3-5; Also see Alan C. Rankin, "A Survey of employee Handbooks," Personnel Administration, (February, 1940), vol. 2; and G. Bently, "The Employee Publication as a locale Muilder," Advanced Languagement (July-Dept. 1943) Vol. 8, No. 3, pp. 78-83.

D5/ Nugene B. Maple, "Stimulating Employee Melf-Improvement",

Personnel Journal (March, 1941), Vol. 19, No. 9, pp.

316-324.

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Indeed 2, the terminates a platform of the annual or and the annual or and the annual or and the section of the

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adequate interests, attitudes, and purposes. Coals and standards must be adapted to pupil ability. Maximum efficiency demands a definite objective. Reward and praise may be effective incentives. Punishment probably has limited value. Technique #42 mentions the value of tests.

Attitudes toward changes in environment are mor imthat there are not not consider themselves qualified portant than the changes themselves. In one of the Yestin house experiments an increase in lighting produced a definite increase in production. However, when intensity of illumination was experimented with again it was lowered below the original value and production incre sed still more. Almost any change improves production if it is The following things can taken in The right apirit. help to prevent boredom and fatigue: 1. Take frequent rest pauses, 2. Change the nature of the activity, 3. Compote with others and with yourself, 4. Section the men into roughly equivalent groups so that men of somewhat similar Check-list background and abilities work together.

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D. G. Ryans, "Motivation in Learning", Yearbook of the National Society for the Study of Question (1942), Vol. 41, part 2, pp. 289-331. See also Pressey and Robinson, op. oit., pp. 200-229.

<sup>57/</sup> Georgia & Ross, op. cit., p. 51. Also Rosthlisberger and Dickson, op. cit., pp. 2 ff.

<sup>58/</sup> Pennington, et. al. op. cit., p. 97.

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<sup>50</sup> Permington, etc il. on this p. No.

techniques \$14, 15, 28, 33, and 25 include the above principles.

There should be fairness in all dealings between officers and men. For example, some promotion systems are sup osedly based on merit, the best man to get the job if qualified, but in fact, they may not effect advancements on merit.

It happens sometimes that when vacancies exist for promothat there are men who consider themselves qualified for promotion
tion, but that the officers seem to consider them not qualified. It is only fair that if a man is qualified he sould
be considered automatically, and that if he is not qualified
he should be cognizant of the fact. This requires up to
date, accessible records. Decisions must be based on facts,
not on vague feelings. Techniques 39, 42, and 43 attent
to show this.

George Jay Anyon attempted to codify an evolving program to satisfy the present labor-management troubles. Much of his plan had to do with the motivation of workers. It was based both upon what the trade unionists have indicated they want to accomplish or the conditions they seek to create or find in industry, and various managerial principles from which the wants were taken. Grievance items which apply here are listed.

mental informal works smally made obli-

<sup>59/</sup> George Jay Anyon, "Trade Unionists and Scientific Management",
Advanced Management (June 1947), Vol. XII, No. 2, pp. 56-73.

Bee also John A. Overhold, "Grievance Procedures as Aids to
Morale", Personnel Administration (May, 1943), Vol. 5, No.

9, pp. 8-9.

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<sup>&</sup>quot;free-special attituded the ateleptate along along the egreen Avenued Languages (June 1989), vol. 131, no. 2, no. 500-75. Committee Victorias of Proposition of Ship St. and of other citable training laters that the day of the

- 1. The greatest cause of controversy is to be found in the misuse of managerial power and authority. It is a more decisive force than the profit motive.
- 2. Any controversies arising are to be subject to the "Grievance procedure".
- 5. All grievances should be settled as near the point of origin as is possible, as speedily as possible, and on their merits.
- 4. A procedure must be established for the settlement of grievances. There should be provided, by mutual agreement, a final determination of unsettled grievances and the procedure to be followed.
- 5. The procedures must facilitate settlement of grievances by the establishment of the successive steps and methods
  of presentation of grievances and the appeal from one step
  to another.

of military leadership books, however, few of them proposed the formalized procedures used by industry. The trend is in the direction of expanded grievance procedures. Our sallors are U.S. citizens who know the grievance systems. They will want one in the Navy. And the Navy will benefit by having one. The present informal system usually used will

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always work well, but not in all cases.

The steps presented by R. C. Davis for improving morale are actually steps for handling grievances, except that no step is listed for making the complaint.

- 1. Investigation, before or after a complaint.
- 2. Determination of clashes.
- 3. Conferences on those conflicts.
- 4. Adjustment.
- 5. Indoctrination in the adjustment made.
- 6. The development of focal points of common interests.
- ?. Morale maintenance.

Check-list techniques #23, 34, 43, and 45 mention these principles.

Fine requisits to good morale have been presented by Falker.

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<sup>(</sup>The Infantry Journal, Vashington, 1944), pp. 51-54, pp. 76-78. Mumon presents the usual methods of handling complaints in the services. See also National Research Council, Psychology for the Fighting Man (Infantry Journal-Penguin Books, Washington, 1943), pp. 511 f.

<sup>61/</sup> Davis, op. cit., p. 505.

<sup>62/</sup> Harvey Walker, Public Administration in the United States (Farrar and Rinchart, Inc., New York, 1937) pp. 191 ff.

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techniques in which the principles are mentioned:

- 1. Fairness #39
- 2. Leadership fall
  - 5. Equal pay for equal work. 54
- 4. A schame to measure individual efficiency. 57,38
  - 5. Career security #41,42
- 6. Recognition previously listed.
- 7. A fair and adequate retirement mys tem.
- 8. A well rounded social program. \$2, 5, 28.
- 9. Organization of employees.

ON CHANGE STREET, MAN ASSESSED, MY

alker's principle concerning a scheme to me cure individual efficiency deserves more mention. Alford and an a claim that "incentives can be applied successfully wherever there are established tasks; conversely, no incentives can be applied successfully where there are no stablished tasks." Improvement in methods, tools, and motions that comes during the establishment of correct tasks makes possible an improvement in labor efficiency, but it is the incentive that re-

The formgoin; is true for several reasons. Almost any goal clarifies the man's purpose and increases production.

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<sup>63/</sup> L. P. Alford and J. R. Bang (eds.) Production Webbook (The Ronald Press Co., New York, 1944), p. 1177.

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It also measures his progress, allows him to know what is desired or considered satisfactory performance, and it makes possible forms of competition.

bittle etc the orthogram whitewardloc 40 the solves Alford and Ban's present as one, good, non-financial In taribe loss method of wanter, the villed and affect incentive, a system of individual production records. the with its new etiline in marring out on may include data on any or all of quantity produced, quality, MALINETY, NOW AND ADDRESS OF AN ADVANCED IN THE OWNERS. economy, the ideal, the best ever achieved, and the best at the work tentility university a broadene of the complete the individual has ever achieved. Such reports may be posted. Hany industries have got remarkable incentive results from merely passing around a symbol of some sort, THE R OF THESE WHAT INVESTIGATION CO. placing it in the department which for the last week or male in this curples. They are toronged by period ranked first on the basis of the above records. 65/14 45 144 54

Some men need harder jobs. The best incentive to the employee to be productive is to be placed upon a job in which he can succeed, and in which his success will receive appropriate recognition. But if the level of the goal is set too high it tends to reduce motivation. These points are mentioned in technique 14.

<sup>64/</sup> Alford and Bangs, op. oit., p. 1248. See also the chapter "Measures of Performance", p. 1592 ff.

<sup>65/</sup> Cameron and Ross, op. cit., p. 20

<sup>66/</sup> Army Service Forces Manual M212 Civilian Personnel Officer's Handbook (Army Service Forces, April 1946), p. 40.

<sup>67/</sup> R. R. Sears, "Personality and Motivation," Review of Education Research (1944), Vol. 14, pp. 368-380.

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A conclusion drawn by Young was that "The adjustment of an individual to his task involves a variety of interrelated factors, a number of which have been studied experimentally. Among these are the subject's unlerstanding of the nature of his tack, his mathod of working, the visual and other sensual guidence which he may utilize in carrying out an activity, his preparatory set as established by the quantity of the work initially presented, a knowledge of the results of his work, and a group of factors which so to make up what is commonly called "attitude", such as enthusiasm, interest. and self-reliance. " Some of these ideas have not been discurred previously in this chapter. They are included in check-list techniques #14, 36, 48-44, 46 and 54, Young later enlarges one of the above points by saying that the experiences of success and failure depend largely upon one's roal or level of aspiration. Success or failure feelings are relative to individual ability.

Competition is in itself an effective insentive. The many has always used many competitive drills and exercises to stimulate learning and interest. Individual competition is superior often to group competition. This occurs because each individual is stimulated, not only kep personnel

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<sup>68/</sup> Young, op. 01t., p. 260 f. and p. 332.

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on the team. It is preferable to use a system in which each man can win by beating a record, rather than a system in which one man wins and all the rest loss.

If a leader desires a man to produce efficiently, he must be given sufficient authority to do the job and he must be given necessary assistance when requested. But, nore than that, any assistance which can be given a man usually can be considered/motivational device. It should improve efficiency in some way to so qualify. This can be in the form of training, increased knowledge, a better under training, a better method, or a better tool. See technique 40.

work simplification developed during World or II at an accelerated rate. It is not new, but it is of proven value in industrial jobs and might well be applied to kevy jobs.

Jose Naval personnel may not be especially pushed to complete the assigned work, but some yeomen, gunners, hipfitters, and others never sees to get their work done. Gertainly, help is in order.

None of the work simplification techniques are:

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<sup>65/</sup> soueoch, op. clt., p. 270.

<sup>70/</sup> Davis, op. cit., p. 71 ff.

<sup>71/</sup> Fite, H. H. "Training Supervisors in Management Analysis",
Public Portonnol Review (April 1945) Vol. 6, No. 2, p. 92 ff.
Also see: John J. Kennedy and F. J. Waldenfelds), "The
Resonsibility Distribution Chart: A Classification and Administrative Analysis Tool", Public Personnel Review, (Oct.,
1943), Vol. 4, No. 4., pp. 254-259.

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- 1. The work distribution chart.
- 2. The process chart.
  - 3. The work count.
- 4. Better scheduling charts.
- 5. Job analysis.
- These items are mentioned in techniques \$46 and 54.

Scientific personnel management is a phrase which wually refers to one of the following three efforts:

- 1. The methods used in selecting men for specific jobs.
- 2. The methods used for rating and promoting wen.
- 3. The recording of pertinent data in order to pro-

Beleation tends to avoid the problem of improving each man, at least it is a negative approach to motivation. The patentialities of well applied motivation techniques are explained in the following quotation from Borchow. "If there is one significant fact which has come out of this

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<sup>72/</sup> Pennington, et al., op. eit., p. 159. For general information on those phases see Viteles, M. S., Injustrial Psychology (V. J. Forton & Col, 1942), Passin.

<sup>73/</sup> R. Forchow, "lilitary Personnel Administration: The United State's army', Public Personnel Leview, (pril, 1943), Vol. 4, No. 2, p. 106.

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Army job of placement, it is the affirmation of the clost limitless flexibility and adaptability of the human being."

"This and the amazine picture of the release of human capacity held in bounds in civilian life by the norro confines of a job or a chance acquired skill, should be serlously pondered by our civilian personnel administrators.

The Nevy has long had standard procedures for siding blue jackets in obtaining financial aid. Experience has shown that it has been of great value. is graduated reasonably well for incentive purposes, but along it often fails to induce a man to accept more responsibility. The effect of financial incentives is an impedisto increse in output, but the effect soon wears off after promotion. Gain incentive works best if kept topporary, cop sially if immediately prior to helicave. well are d that the value of an incentive bonus is soon lost unless it is maintained to orary in the mind of the

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<sup>74/</sup> Small sums are lo ned from the mis's Velfare Fund. Wash greater amounts are needed, officers help blu joints to obtain loss from the May Relief Society. Recard of the May Helief policy of restricting loans to specific types of needs, those of many men are not satisfied. See Lincoln Clark, "A credit Union as a Part of Personnel Program", Public Personnel Review (October, 1943), Vol. 4, o. 4, pp. 219-229. Clark surveys the field are remarks figures tending to rove the credit union of rest value. I was a special souling the land to the last of Lorent by Aven

Comeron and Ross, op. cit., p. 45. variable being being being bered of the local lines ber

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of the individual. It has proved much more successful if bonus pay is given as a separate check, something obviously 76/extra. This principle would seem applicable to the Navy. Special pay is awarded in the Navy for special duties and 77/for excellence in arms. The increase, usually \$5.00, is lost in the regular pay. The principle from industry would seem to indicate that more incentive value would be obtained by the Navy if a plan were adopted of separating the special money, possibly by distributing monthly standard \$5.00 checks. The facts of this paragraph are expressed in motivation techniques \$24, and 27.

Zubin's experiment with children in the classroom sheds some evidence on the value of rewards. A reward was offered for speed in simple mental functions. The actual prize was not named but was made to sound desirable. All but 6% of the children increased in speed. There was slight difference between grades, but there was a slight trend for the increase to be greater in higher grades, and the variation in speed between individuals was consistenly smaller under incentive conditions.

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<sup>76/</sup> Davis, op. cit., p. 527.

<sup>77/</sup> United States Navy, <u>Bureau of Naval Personnel Manual</u>, Article D5312, "Qualifications for Extra Compensation for Use of Arms," p. 175.

<sup>78/</sup> Joseph Zubin, Some Effects of Incentives, (Columbia University, Teachers College Sureau of Publications, New York, 1932), passim.

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Pennington presents three rules which he says must be used if a reward system is to apply effectively. In brief, these are:

- 1. The recognition should be appropriate to the deed.
- 2. The reward must be desired by the new -- in instructional situations a reward is prized only then the men's desires for it relate to (a) getting approval from their officers and fellow soldiers. (b) recognition and prestige of the squad or the individual. (c) spare time and recreation, (d) marits and marks.
- 3. The reward must be importially awarded.

  Technique #24 in the check-list suggests the use of re-

It is said that if a man is to accept responsibility
he will do so for one or more reasons. He may like the prestige it gives, the feeling of schievement, the increased pay,
the freedom, or the increased privileges. The que tions we:
"What?," and "How much"? will induce him to accept responsibility. The Russians have found it necessary to compansate
plant managers and executives with special privileges in addition to salaries, such as special houses, furnishings, vacations

<sup>79/</sup> Pennington, et. al., op. elt., p. 70.

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at better class hotels, and ability to buy special goods at special stores. Many opinions and cases quite well establish it as a fact that financial incentives are not enough.

Motivation must be on the basis of a need or an active 81/want. A manager often fools himself when he "guesses" he knows what the men want. Whenever the importance of problem as the boss sees it is compared to the importance as the employee sees it, the difference is large. Whenever the importance as the employee sees it, the difference is large. Whenever as an individual. One cannot expect a man to sacrifice some possession, freedom, or value, unless he expects in one way to be compensated. Rewards are useful to motivate

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<sup>80/</sup> W. J. Vample, "What is the Right Incentive for Wavervision?" Incentives for Management and Workers, Production Beries, No. 161. (Serican Management Association, 1945), pp. 3-10.

<sup>81/</sup> Ralph M. Hogan and Pern L. Hall, "Making Effective Training Plans", Personnel Aministration, (November, 1943), Vol. 6, No. 3, pp. 20-23.

See Lugene J. Benge, How to Make a Morale Survey, (National foremen's Institute Inc., Deep Miver, Conn., N.Y. & Chicago, 1941), p. 24. Also see A. Kolstad, "Employee Attitude in a Department Store", Journal of Apolica Psychology (October 1938), Vol. XXII, No. 5, pp. 420-479.

<sup>83/</sup> Davis, op. cit., pp. 503 f., 538 f., and 101.

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men, but they can take many forms, wealth, self-preservation, power, sentiments, tastes, etc., depending on the individual concerned.

A very fine chassification of industrial incentives by Dennison Manufacturing Co., is presented in tabular form by Alford and Bangs. Some of the principles presented therein ere included here.

- l. Individual application of incentives tends to produce strong but non-cooperative motivation. Group application on the other hand yields weaker but cooperative
  motivation.
- 2. A high rate of pay with a low bonus rate compared with the reverse is in general less strong as a motivating device toward the task but it facilitates hiring.
- 3. A financial bonus incentive tends to be considered as part of the regular pay when it is constant. It is then a relatively weak incentive. On the other hand, a fluctuating incentive is discouraging to some men.

A useful part of these three principles is included in the check-list, technique 58.

Positive motivation is morale building. Negative motive by the use of fear, punishment, force, and threats is not

<sup>84/</sup> Higgins, loc. clt., Chapter III.

<sup>85/</sup> Alford and Bungs, op. cit., figure 36, p. 1229.

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<sup>154</sup> States In. all., Course III.

morale building. A part of the secret instructions of Frederick the Great to his generals shows an emple of negative motivation:

The strictest care and the most unremitting attention are required of the commanding officers in the formation of my troops. The most exact discipline is ever to be maintained, and the greatest regard paid to their welfare; they ought also to be better fed than almost any troops in Europe.

Our regiments are composed of half our own prople and half foreigners who enlist for the money; the latter only wait for a foverable opportunity to quit a service to which they have no particular attachment. The prevention of desertion therefore becomes an object of importance.

## 

Though my country be well peopled, it is doubted if many men are to be set with of the height of my soldiers: and supposing even that there was no went of them, could they be disciplined in an instant?

It, therefore, becomes one of the nost assential duties of generals who command armine or detrohments, to prevent desertion. This is to be effected:

lat. By not comping too near a wood or forest, unless sufficient reason requires it.

2nd. By calling the roll frequently every day.

3rd. By often sending out patrols of hussars, to neour the country about the cup.

4th. By placing chasseurs in the corn by night, and

4th. By placing chasseurs in the corn by night, and doubling the caralry posts at dusk to strengthen the chain.

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<sup>26/</sup> Cameron and Ross, Op. cit., p. 40.

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- 5th. By not allowing the soldlers to mander bout, and taking care that each troop be led regularly to water and forms by an officer.
- 6th. By puneishing all marauding with severity, as it gies rise to every species of disorder and irregularity.
- 7th. By not drawing in the gurds, who are placed in the villages on a marching day, until the troops are under arms.
- 8th. By forbidding, under the strictest injunctions, that any soldier on a groh quit his rock or division.
  - 9th. By avoiding night m rehas, unless obliged by necessity.
  - 10th. By pushing forward patroles of hussars to the right and left, whilst the infantry are passing through a wood.
  - 11th. By placing officers at each end of a defile, to oblige the soldiers to fall into their proper places.
  - 12th. By concelling from the soldier any retrograde movement thich you may be obliged to make, or giving one specious, flattering pretext for so doing.
- 15th. By p ying great attention to the regular issue of necessary subsistence, and taking care that the troop be furnished with bread, flesh, beer, brandy, etc.
  - 14th. By searching the cause of the svil, when desertion shall have erest into a regiment or company, enquiring if the sold or has received his bounty and other customery indulgencies, and if there has been no misconduct in the ort of the captain. To relaxation of discipline is however on any account to be permitted. 87

Priedrich II der Grosse (Foster Translation), Military
Instructions from the Late King of Prussia to his Generals,
(J. Grutwell, Sherborne, 1997), p. 1. Also quoted in
Pennington, et al., op. oit., p. 130.

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for discipline to be developed, in order that obedience may be satisfactory, particularly under the stress of battle.

The term "discipline" has changed thoughout the years. Each writer defines discipline to suit himself. Discipline is now considered to be desirable, necessary, good, or bad, depending on the interpretation of its meaning. There are six dictionary meanings for the word discipline:

- 1. Obs. Teaching; instruction.
- 2. That which is taught to pupils.
- 3. Training which corrects, melds, strengthens, or perfects.
- 4. Punishment; chestisement.
- 6. Control gained by enforcing obedience or order, as in a school or army; hence, orderly conduct; as troops noted for their discipline.
- 6. Rule or system of rules affecting conduct or action. 88/

#3 and #4, and the last half of definition #5. Item .4 is included by most military writers as an undesirable form of negative motivation which should be minimized.

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<sup>88/</sup> Webster's New International Dictionary (6 & C Nerrian Co. Springfield, Mass., 1934), 2nd Ed., p. 743.

<sup>89/</sup> See such as Pennington, et. al. op. c1t., pp. 127-157, & 224.

All verteers on military instructions and plants the same for discipling to be descripted, in order that shelteness may be autificatory, provincedly when the attent of heiting the term "discipling" has changed thoughout the plant. Out the writer astrony discipling to mate thoughout the plant, and the province to mate thoughout the description in most ordered. Other plants in the position of the health of the description of the meaning, man, or but do positing on the last term of the meaning. There are also also the distriction of the meaning. There are

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that discipline is not necessary, because more democratic methods, in many examples have produced better morale, have increased production, and have improved efficiency. Some of these more democratic methods are the systems of discipline by consent, labor-management conferences, consultive supervision, participation by labor in the management function, labor unions, etc.

The authorities we want numbered of work fields Citizens in general and the public schools seem to depert the start could have you. plore military discipline, because it is their Meal that DESCRIPTION OF REAL PROPERTY AND RESIDENCE AND PERSONS ASSESSED. each person be developed as an individual, that freedom sandywed from couldn't history to the present day, There as contrasted to discipline develops better men. Quotations were he are designed than indicated attributions designed to be are often produced to show that the American man is the best fighting man in the world because he has more initiatempth or in the austrantial of their severe goal, for the tive, more understanding, and more ability to meet each sit-County one in one to carry the county the blusustion successfully. All this is produced to prove that the he of a of contraction as well as there of his able ton. traditional military discipline is unnecessary.

Industrial managers usually think of discipline in terms of definition #4, the punishments usually taking the form of penalties, fines, reprimands, and discharges, yet, there is usually a statement to the effect that such discipline is a last resort and not desirable. There is talk and some practice of a system of "discipline by consent."

<sup>90/</sup> See Scott, Glothier, Mathewson, and Spriegel, op. cit., p. 290.

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<sup>20/</sup> new masty Considers Suddenside and Springers, one 1350 .

Oritics of the Army and Navy generally think of military discipline in terms of definitions #4 and the first half of #5.

Military leaders usually cite some example to prove the need for discipline: General Sherman wrote as follows concerning the First Battle of Bull Run:

We had good organization, good men, but no cohesion (no common bond in a situation of rush and distress), no real discipline, no respect for authority, no real knowledge of wer. Both were fairly defeated, and whichever had stood fast the other would have run."

There are many such quotations and examples available scattered from earliest history to the present day. There can be no doubt that military efficiency depends in no small part upon how well the officers and men get along together in the achievement of their common goal. Any degree of maladjustment, therefore, is sure to lessen the blue-jacket's effectiveness as well as that of his shipmates.

There seems to be little real disagreement between the military leader of today, the industrial leaders, the educators of the nation, and the U.S. citizens concerning hat

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(Secretary 1948), but, he has be to him the

<sup>91/</sup> Pennington, et al., op. cit., p. 132.

<sup>92/</sup> Pennington, et. al., cp. cit., p. 189.

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state of discipline is desirable. The only differences concern definitions and beliefs concerning military discipline. Following are a few conclusions which are acceptable to all persons, with few exceptions, or which are verified by facts:

- 1. Good discipline is a process of education and punishment is a last resort.
  - 2. A well disciplined outfit needs little punishment.
- 3. Punishment is the negative aspect of discipline.
  - 4. Mass punishment should be avoided.
  - 5. United States citizens are liberty-loving and not as amenable to strict regimentation as some peoples.
  - 6. Standardized procedures and methods are desirable to a great extent.
  - 7. There are times when quick decisions from a central authority are necessary and they are to obeyed to achieve success.
- 8. In that discipline of the body means physical training and hardness of the physique or spirit, it is desirable.

<sup>95/</sup> F. A. Haroun, "Principles of Disciplining", Parsonnel (Love ber, 1945), Vol. 22, To. 3, pp. 161-170.

F. A. Magoun, "Principles of Bisciplining," Personnel (November, 1945), Vol. 22, No. 3, pp. 161-170.

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- 9. Men crimes are committed punishment is usually necessary.
- 10. The act must be punished rather than the man.
- 11. The nature of the punishment must be a logical out-growth of the act.
- 12. Punishment, when deserved, should be sure and immediate.
  - 13. Punishment must be administered unemotionally.
- 14. Pumishment must be within the limits allowed by regulations.

After surveying the various psychological experiments concerning reward and punishment he arrived at the conclusions that a person may be effectively motivated away from punishment which is disliked, or he may be effectively notivated toward reward which is a desired goal. Young found no conclusive evidence as to the relative, immediate effectiveness of the two. The difference between the two he pointed out lies in the attitude of the individual person, his desire for the reward and his dislike for the punishment.

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<sup>95/</sup> Pennington, et al., op. cit., p. 72.

<sup>96/</sup> Young, op. cit., p. 314 f.

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The less desirable results step from the fact that a negative attitude resulting from the punishment usually lasts and becomes a motive destructive to good morale. The general psychology of the above conclusions is included in techniques #55-57.

analyzing extensive data on Air Forces Officers and men, announced the conclusion that "evidence supports the hypothesis that the adequate stimulus for fear is an intense and highly motivated situation to which the individual has no adequate means of adjustment." Pennington said, come raing soldiers, "They retreat when they feel they are weaker than the enemy. They attack when they are stronger or then their leaders have made them feel that they are stronger." "Insection and suspense tend to cause men to get out of hand. The solution to this is to give them something to do that will require action and thought, or for the leader to do something that might inspire a feeling of security and confidence."

The factors that were found to have reduced fear were:

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Army Air Forces Aviation Psychology Program, Psychological Research on Problems of Redistribution, Report No. 1., (Government Printing Office, Washington 1946, Proliminary Draft, p. 186.

<sup>94/</sup> Pennington, et. al., op. c11., p. 223. See also pp. E250227, 231, and 234.

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- 1. Confidence and morale
- 2. Effective activity
- 3. Social stimulation (seeing and talking with others, joking, et.)
- 4. Hunor work on the day the green.
  - 5. Self control
- 6. Praying " the same and your a lat along your
- 7. Feeling lucky

These principles are included in techniques # 30 and 49.

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The story concerning the "Four Horsemen" of football 100/
fame was told by Knute Rockne. The story concerned an important Notre Dame game. It occurred during the year when publicity for the :"Four Norsemen" had reached a point where Coach Rockne was concerned about the influence it had upon the team itself. When the game started, he put in the line-up the "Norsemen" with the second string line. They

<sup>99/</sup> For an analysis of fear in combat wee: Lessing A. Kahn, "A Discussion of Some Causes of Operational Patigue in the Army Air Forces", Psychological Bulletin (January, 1947), Vol. 44, No. 1, pp. 34-53.

<sup>100/</sup> Kenneth A. Meade, The Shortage of Scientific and Technical Personnel - that Industry is Doing About It.

(Presented at the Symposium on the Shortage of Scientific Personnel, American Association of the Advancement of Science, Boston, Mass., December 28, 1946), p. 12.

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were playing a very strong team. As the game progressed,

Notre Dame was gradually being driven backward toward the

wrong goal line. Just as the opposing team was about to

score, he put in the first line. They stopped the advance

and Notre Dame went on to win the game.

Speaking to the team after the game, Rockne said, "Now you "Four Horsemen" have seen and read a lot about your performances so much so I got to fear it was going to your heads. You saw what happened in the game today. The reason I did what I did was to impress on you the fact that the "Four Horsemen" could not accomplish much without the Seven Mules in front of them."

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CHAPTER VII

# A CASE HISTORY

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A case history is presented here to give an example of the value which one might expect to get from the check-list. It does not constitute proof of the t value nor constitute statistically significant evidence. It is only one example, but a true one that occurred in the experience of a captain in the U.S. Navy when commanding a destroyer.

The blue jacket, whom I will call Boats, had served and house and the property of the same building the same and twenty years in the Mavy, and almost all of that time he than we bigorier until by had mit their brook the ties had been in trouble due to alcholic excesses. He was a problem. He was neither a leader not a good seaman. He had been advanced several times to the rate of second class petty officer, and once during his career, he had been advanced higher to first class petty officer. Almost as many times he had been demoted, for at the time of this story he was a third class petty officer. Most of his old friends and contemporaries had long since become chief petty officers and warrant officers. Though Boats habitually staggered back from liberty completely inebriated, the commanding officer detected potential value in the man and attempted to make the most of his drunken sailor.

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The commanding officer checked the following PRACTICAL CHECK-LIST OF KOTIVATION TECHNIQUES as he would have checked it at the time he first took special interest in Boats. Along-side the suggested motivation techniques, he placed notations giving information as to what was actually tried, opinions as to why a technique was not suited to Boats, or the results actually obtained.

It should be noted here, that when the commanding officer finally left the ship, Boats had achieved the rating
of first class petty officer. He was doing an excellent job
of leading about eighteen men, he was taking better care of
his men than of himself, and he had not been drunk for one
year.

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### A PRACTICAL CHECK-LIST OF MOTIVATION TECHNIQUES

#### FOR USE BY THE UNITED STATES NAVY

Object: To aid officers in maintaining personnel in the highest state of efficiency, usefulness, enthusiasm for the service, and readiness for emergencies.

This is an attempt to condense and organize a very broad field into a check-list of practical use. Being a collection of generally approved, used, and accepted techniques or principles of motivation, this list is expected to aid officers in recalling useful items rather than to present something new. It might be used by an officer when one or more men are slack or negligent in their duties. He might use it about once every six months, when he has a free half hour, to review quickly his personnel program. He might ask a petty officer who has just mishandled a leadership problem to use the check-list, or the check-list might be used as one assignment in a Navy leadership school.

The scope of motivation in the Navy has been limited two ways in this check-list, namely:

A. The broad problem of obtaining maximum efficiency from personnel can be divided into five classifications. This checklist has been arranged to deal primarily with the last or fifth classification and the others only when they are interrelated or bear on it.

- 1. Planning work to avoid waste time, energy, and material.
- 2. Organizing men into an effective team.
- 3. Controlling men by requiring specific behavior.
- 4. Training men, or obtaining trained and able men.
- 5. Motivating individuals to exert most effective efforts.

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B. This list has been limited to the consideration of personnel as individuals. It fits best the case of an officer who is evaluating the personnel situation within his unit by consideration of each man individually, but this list, with a few modifications, would be helpful to an officer considering a large group as a whole, even the entire Navy. In the last event, it is necessary to determine accurately what the average man, or the majority thinks, believes, and desires. In the interest of simplicity this list is pointed toward the individual approach

Section I of the check-list is a series of questions which are not designed to yield a score nor to indicate whether conditions are relatively good or bad. Instead, they are intended to point out leadership areas where there might be room for improvement. Section II is a list of techniques suggested for improvements that might be indicated by Section I and pointed out by the reference numbers.

In order to aim this check-list specifically at an individual, indicate here in writing his name or the name of his job.

#### SECTION I

Answer all of the following questions. Check either (Yes),

(?), or (No). You may rightly feel that you have insufficient information to support a positive answer. In that case, check the 6?).

The information may be obtained by observing the man's actions, by

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interviewing him, by questioning others who know him, or by asking him to fill out and answer a questionaire. The questions are arranged roughly in that order. The questions, in general, easiest to answer, or those a leader should know through observation of the man, are first. Those which might require interviews are second. The last questions are most difficult to answer, and for them, a questionaire might sometimes be advisable.

Questions to Locate Areas	Answer	Reference to
for Possible Improvement	(Yes) (?) (No)	Techniques
Has he some outstanding skill or knowledge?		75 76 70 40
Is his name widelyknown aboard ship and in other ships or stations?	(Yes) (?) (No)	1,3,4,5,9, 36,48
Does he have several good friends among the crew?	(Yes) (?) (No)	5,9,12,35
Can he write home with pride about his job in the Navy?	(Yes)(?)(No)	10,19,20,21, 24,36,42,48
Does he feel that routines such as maintenerance check-off lists are helpful?	11-111-1-1	28
Does he feel capable of accomplishing the job?		40,41,42,43,
Is he eager to learn his job or to pursue his studies?	(Yes)(?)(No)	14,15,16,17, 41,42,44,46
Is he effectively busy?	(Yes) (?) (No)	16,17,18,28, 30,49,52,38
Do his officers know his problems and give help or consideration when possible?	(Yes)(?)(No)	22,23,26,27, 30,29,34,39, 50,51
Has he made any special requests lately?	(Yes)(?)(No)	23,24,25,30
Does he generally accept suggestions in a spirit of willing cooperation?	(Yes)(?)(No)	18,31,45,47, 52,55,56,57, 58

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Does he follow the group and conform to custom or the majority?	(Yes)(?)(No)	12,31,33,35, 45,47,52,56, 57,32
Does he take opportunities to throw his weight around, to dominate others?	(Yes)(?)(No)	41,42,46,47, 54
Does he accept responsibility?	(Yes) (?) (No)	23,44,46,47, 50,52
Does he speak of the ship's crew and teams as "We"?	(Yes) (?) (No)	4,5,6,7,8, 12,15
Does he feel the job is good enough for him?		11,13,14,19, 31,33,36,37, 58
Is he working well in order that he will be transferred to other duty?	(Yes) (?) (No)	17,24,25,50, 52,56,57
Does he feel his work is appreciated?	(Yes) (?) (No)	1,4,6,10,20, 21,39,48
Do his family and friends know his Navy reputation, if it is good?	(Yes)(?)(No)	1,2,3,5,6,20 <sub>2</sub>
Is he proud to be identified as a member of the Navy?	(Yes) (?) (No)	1,2,6,7,8,16, 27,48
Does he know exactly what constitutes satisfactory performance in this job?	(Yes)(?)(No)	1,26,37,38
Is he proud to be known as one of the crew of this ship?	(Yes)(?)(No)	1,5,6,7,8,13, 15,27,29,48
Does he feel that he is progressing toward some future goal or aim in life?	(Yes) (?) (No)	15,36,37,38, 41,42,43
Does he feel his time is well spent and not wasted?	(Yes)(?)(No)	24, 36, 38, 41,
Does he consider his job of value to the Navy?	(Yes)(î)(No)	17,21,24,36, 43
Do his dependents, if any, have satisfactory living conditions?	(Yes)(?)(No)	22,23,24,27, 48
Is he reasonably well-satisfied with his income?	(Yes)(?)(No)	22,23,24,27, 43,48

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Is his feeling of personal importance in the organization about correct?	(Yes)(?)(No)	58,4,11,13, 14,21
Does he believe that any existing undesirable conditions are reasonably necessary?	(Yes) (?) (No)	25,34,43
Does he believe that his requests are considered?	(Yes) (?) (No)	22,23,27, 34,48
Does he notice that in some ways the ship seems to be run left-handed or awkwardly		44,46,54
Does he know and comply with ship's orders?	(Yes) (?) (No)	34,40,43,52, 53
Does he believe his leaders are doing althey honestly can to help him as an indidivual?	1 (Yes) (?) (No)	27,34,39,43,
Does he think his leaders "know the score", or understand what really goes on and what should be done?	(Yes) (?) (No)	23,26,30,32, 39,49,50,51, 53,58,39
Does he believe that the better breaks go to those who perform best?	(Yes) (?) (No)	23,32,37,39, 54
Does he believe that in each case the man promoted is the best man?	(Yes) (?) (No)	32,37,39,54
Does he feel free to do as he pleases, within reasonable limits?	(Yes)(?)(No)	33,35,45,50, 51,53
Would he do as well if the threat of Naval discipline were removed?	(Yes)(?)(No)	28,50,56,57

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#### SECTION II

## SUGGESTED TECHNIQUES OF MOTIVATION

The foregoing section was a list of questions designed to indicate sources of trouble or areas of possible improvement.

If your answer to any of those questions was (No), it is suggested that you refer to those techniques indicated by numbers immediately following the (No). To do this, first check each technique below to which reference was made. You may happen to place several checks in front of some techniques. Examine all suggestions so pointed out. Those techniques checked several times tend to be more important than those checked only once. Select and try those which are applicable, not already in use, and which fall under your jurisdiction or authority.

No.	Here	Suggested Techniques of Motivation
1. /		Promote good press relations. Help to obtain a good reputation for the man, the ship, and the uniform by supplying news items to local papers, home town newspapers, the negro press, Our Navy, All Hands, and sometimes the Army and Navy Journal.
2.		Cooperate with local, social clubs, and organiz- ations. Help him to meet civilians, to make friends. Arrange ball games between the ship's team and local clubs.
3.		Develop a good nickname for him, one which will enhance his reputation. It will spread. A marine of no particular reputation was given the name, "Firepower Morgan". He soon had the fame of being a real fighting man, which he was, and he improved.
4. /		Arrange a mutual admiration society. It will often happen that by their mutual compliments they will convince other people of their own excellence, and they may even convince themselves. This works especially well when both persons hold about equal rates.

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Give a ship's party of the type the men want. It should be more than recreation for the men. It should help each one to make friends. It should give recognition to outstanding dancers, musicians, etc. It should help to satisfy friends and wives, potent factors.

6. /

Give dignity and a personal touch. When you have arranged parties, Christmas celebrations, or commendations, it will sometimes pay to mail invitations to the homes of those who should be invited. When a man merits commendation a letter to his family, from his officer, will score a hit.

7\_

Use an insignia for the ship or unit. Make it good, full of meaning, and simple enough to stencil, if possible. Use it on party programs, baseball shirts, or a battle flag. A good slogan may be used the same way.

8.

See that there are souvenirs of the unit available. These may be pictures, insignia, emblems, stickers, junk jewelry, or ship's pamphlets. Decalcomanias, i.e., transfers, are quite cheap and very popular, as are book matches.

9.

Each man, if at all possible, should be known as unique in some desirable way. He should be famous for something, whether it be as best poker player, best acey-ducey player, best vision, strongest, best electrician, or best gumner. At least his officers should know his name.

10.

Give him some blatently obvious compliment, honest of course, but obvious enough to be almost funny. An example is a fake newspaper headline saying the ship is saved because Homer Brown is back from leave. He laughs, but likes it.

11.

Ask his opinion on some important problem in the field of his specialty. Usually it will flatter him, start his thoughts, and secure increased cooperation from him, however, do not do this so often it indicates your ignorance or inability to make a decision. Seek to extend the areas in which he can make decisions. Taking orders is drudgery, but participation in planning and solving problems gives meaning to life and is a good method of developing men.

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12.

Teach him the ways of men and how to get along with them. One good suggestion given tactfully might make him one of the boys instead of an outcast. This is difficult as it enters the fields of psychiatry and psychology, but sometimes it will be possible to effectively point out a major personality weakness. His family history might throw light on the problem.

13.

Respect his rate or status in the Navy. There is more to be gained from promoting his pride than from breaking it. If he thinks he is good, let him show it. Give ample apportunity. Many blue jackets dislike going back to school because they are usually treated as recruits.

14.

Get the right man in the right job. Select for your organization only those men who are interested in the work to be done, and, if that does not solve the problem, place each man in the job which most interests him. The ideal situation is usually impossible, but the closer it is approached, the more performance will improve. Consider his abilities in the same way. will be inefficient if the job is too difficult. will be inefficient if the job is too easy and no challenge.

15.

Allow him to branch out and specialize along a line We did this which interests him. If he shows interest in any We distinct or activity, give him all the support possible which into help him form a took and the support possible was allowed into help him form a team or get the activity moving. He will be rightfully proud of accomplishment and the the new job. ship should benefit.

16.

The commandneeded and that he was the best

Develope his interest in the subject or the job. Give an inspiring talk. Appeal to his imagination ing officer told haring case problems, questions, charts, pictures, personally told was and cartoons. Suprise and shock himself. by vizualizations, magnification, inflation, stimupersonally was and cartoons. Suprise and shock him to gain attenthat the that tion and interest. If there is man, first interest him in the job, then let him have man for the job. Interest is contagious. Make your own interest infectious.

17.

Persuade him to the task. Use Ralesmanship to explain away his objections, to show facts, to give examples, and to show the advantages, the disadvantages.

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THE REAL PROPERTY. which was a market with the property of the party of the melantically such progettions, and wast or loss profession. the easy way, and the hard way. Give a pep talk, Acting ability is extremely valuable. Appeal to his sense of duty, fairness, or moral code. It will sometimes move him to greater action, but in general, this motivation is not strong enough to move him if he believes that by so doing he stands to lose in some way. Such a sacrifice would appeal to him only if he were assured of regaining the loss, and possibly moro.

18.

Get the majority of the crew moving on the desired project. It will probably gather momentum and attract him. He will probably join the stampede.

19.

Give every job in the ship a simple title which can be used with pride in a letter home. Every mother's son should be in charge of something. Ideally the job should be a pleasure and a reward in itself.

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Publish his results in a competition or task at which he excelled. Competition is usually valuable because it is a chance to prove ones worth. Individual competition is superior to group competition, and a system of competition in which he attempts to beat a standard or past record is better than a system in which one man wins and the rest lose, better that is for notivating the individual man.

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ship when he expected blame for
intoxication.

Give congratuations, praise, recognition, credit, and commendations whenever possible. This has been proved to be more effective in general than noting only poor performance, reprinanding, blaming, and criticising. However, when praising is done excessively, it tends to lose effectiveness. Give more protein is due, but only when it is due. Reprimanding is, however, a useful art. One useful statement in semi-reproof is, "I want to commend you, Just give me a chance."

22,

Show interest in the welliare of each man. Try to give him what he feels is needed if it is compatible with the needs of the service. See that he understands the needs or objectives of the Navy.

We did this.

Find out what he really wants, Many officers make mintakes here. Often he cannot express his inner wants or does not know them. Things like appreciation, recognition, social acceptance, Tairness, and religion the control of the sense of the control of the cont

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23.

are sometimes hard to ask for. Some sailors do not like to inquire about promotion or even ask for leave, but expect their officers to offer these when deserved. Laziness is a symptom of insufficient motiviation. Find the trouble and rectify it. Eliminate conflicts and develop useful notives. It is good to schedule interviews each quarter in order to get every nam. At that time, many routine things could also be checked off, such as fitness reports, beneficiaries, service records, qualifications, etc.

We rewarded him with praise, and acceptance, and a feeling of perasonal importance.

Rewards and prizes can be used to increase effective effort. Knowing what he wants will help you select prizes in the 'toin of the realm,' or things he wants. If he especially needs money, help him qualify for special pay. However, extra liberty might mean more to him. A good example was a brass ash tray made personally by the commanding officer with his signature etched on it. The nen wanted that prize. Sometimes promise him what he desires as a reward, but keep your word. Never promise anything you cannot faithfully deliver.

25.

Do him a favor, but to obligate him will often show adverse results. Most men do not like to feel obligated to anyone. He might be very happy to do you a favor. It is better this way, as long as the favor does not obligate you as an officer. An occasional sacrifice, for the good of the ship or the service, usually helps to stimulate morale. A man usually feels a little bit noble about doing such a thing as volunteering to take the duty during a ship! sporty.

We did this very good results.

Make inspections carefully. Locate important troubles that is the ship's standards, and improve morale. Give praise where it is due. Criticize dust when it is a week cld, not when it is a thirty minutes accumulation. Do not waste two days preparing for Saturday's inspection. Make them know they are there for a purpose. One example is the captain who would ask men where they had purchased the uniforms. He would compliment the good purchases, but he hunted for those who had been cheated in order to go after the tailors. He thus took an interest in his use.

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27.

Help him in satisfying his needs by such means as obtaining financial credit in emergencies, arranging legal matters, writing requests for shore duty, and obtaining service benefits.

28.

Help him to have ways and means for recreation. Health is an important factor in his efficiency, but don't force physical health on him at the expense of mental health, or morale. The health giving benefits of the athletic facilities at Pearl Harbor were nulified to a great extent when ships were directed to send quotes for recreation. Recreating by the numbers is not fun.

29.

Give personal attention, if only in the form of an interested attitude, to marriages, sickness in the family, new babies, and birthdays. It might be wise to send announcements of marriages or births in which ehief petty officers are concerned to the Army and Navy Journal. It would be well to have the cook maintain an up to date file of the birth dates of all crew members in order to be ready with cakes. Don't show favoritism by giving cakes for some birthdays but not all.

30.

If his attitude is less than desirable because of a fear of the job, or battle, or responsibility, that fear can be lessened by further explanation of the facts, explanation of the enemy, explanation of the plan and policy, and by providing some helpful device as a gun, or a helmet. Some factors reducing fear are confidence, morale, effective activity, social stimulation, humor, self-control, praying, and feeling lucky.

31.

Resist his system and his demands by agreement with his arguments but not his assumptions. Attacking his logic attacks him personally. Sometimes it is possible to accept his ideas but to add something to nullify them.

32.

Determine who are the natural leaders, those whom the men follow in their informal social groups. If possible, these are the ones who should develope into the official leaders. This does not mean the loud show-how boys who usually head the first day or two.

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Recognize his complaints. Grievances should have some outlet. They are real to him, and you might as well accept them as a problem. Set up a procedure for locating and resolving his grievances. Come to an understanding. At least let him talk it out. An officer only fools himself when he says his door is open to all grievances. Only a few walk in. Grievances should be settled as quickly as possible and as near the source as possible. Ideally, the man's immediate superior should be able to settle the thing. The aim is to settle it to everyone's satisfaction. and that cannot be if the grievance is blocked by some officer. The man with a grievance should be able to wait until a session when all grievances are invited, or he should be able to put it on a simple request blank and take it to a request mast. After satisfying the individual it is desirable to remove the cause of similar complaints throughout the ship. Interviews with men being discharged are helpful.

Arrange to give him an independent job for a change. In fact, it has been shown that almost any change, such as ventilation of lighting, will increase production if it is made in an honest effort to consider the needs of the individual.

Assign him some task of special importance at which he can succeed, or when starting him on a new type talk, make it first an easy task at which he can succeed. Definite success increases interest. pride, and confidence. Fit a task to the man.

Set definite standards of performance. An accurate goal, usually in itself improves performance. It and found 1 mportant. accurate measurement of performance as a basis of be very more good. proficiency marks, or a competitive permits a sort of quality control. It enables a more be very important performance as a basis of the very large good. Proficiency marks, or a competition. There should be understandable specifications to be understandable specifications. be understandable specifications telling when the task is completed, what is satisfactory performance, what is perfect performance, and what is the best record ever made. It must be a goal he can reasonably expect to be able to attain. Learning is much acceler-

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We did this and pointed it up with regular inspections.

Set a progressive or moving goal, one that lets him know hour by hour, day by day, and year by year whether or not he is doing satisfactorily and improving. It may be his schedule for self-education, or for advancement in rating, or a graph of work done vs. the date to measure his progress.

Know your men, their achievements, interests, and abilities. Sometimes items of family history will be important. Keep a notebook and records of your men. Jot down observations, good and bad, as they occur. Records will back up such things as proficiency marks, pronotions, rewards, and privilèdges. Your records will help to gain you a reputation for fairness. They will help to prevent wasting a man's time by giving the same lecture several times. If you should desire that your juniors keep theinotebooks, it would be well to supply them with notebooks printed to facilitate the records.

40.

Give him sufficient authority to carry out his orders. This may seen like an unnecessary caution, yet it constitutes one of the greatest complaints offered by men who are supposed to get a job done.

41. //

Help him by giving guidance, such at the now popular career planning. Help him get savings started if he so desires. Give him any help that he might reasonably desire in performing the tasks you assign. Advise him how to get information. A word to the radar operator at the right time will simplify his problem.

42. ///

Help him to whieve success by developing his abilities and skills. Give general and specific training and education to increase both interests and abilities. Tests of interests, achievement, and knowledge, given apart from any formal course of study can, in themselves, increase interest.

43.

Give orientation in the local situation, indoctrination, in customs, rules, regulations, routine, policies, and objectives. Help him to see how the Navy's needs relate to his own needs, wants, and values. A ship's handbook is extremely valuable. It is usually more interesting than the ship's orders, better understood

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more widely distributed, and much appreciated as a souvenier. He should have a simple organization chart to show where he fits in. He should have another chart to show his avenues of promotion, with qualification references indicated.

Teach a problem solving attitude, because a strict. bookkeeper mind will not see an exception to the rule when it is necessary. Teach a "can do" attitude. It is possible to develope a crew to the point that they are confident and eager to accept each challenge to show again they "can do anything!

45.

Hold an informal conference to plan the project if practicable. If the participants can hold a complete discussion seeing all sides and find a mutual decision they will have a better understanding and a better spirit of cooperation! Participation gives a man more satisfaction than following orders. As one opportunity, it is now required that the ship's welfare fund be spent through such discussion groups, composed of both officers and men, and subject to the commanding officers approval. Conferences are excellent for training and indoctrinating.

Help him by supplying a nethod to do the job. This may be conventional education and training, or it may be more specific methods. Supply a better filing system, a findex, or notebook! Teach him to carry a notebook and to jot down ideas as they occur. In order that they may be saved and used. Supply a trick to aid the memory, such as a rhyming scheme. Give him a better machine or equipment.

Habits and customs cause behavior to follow a pattern, You can turn them to your advantage or kill them. Add new ones or change the old. Training should aim develop a har his as does swearing or handling battle telephones. If of caring so occur the helmsman occasionally uses left will of This so that right, it night be a lack of understanding, or it night pied his time habit be a bad habit, e.g. nisreading the compact customs that men. listine habit be a bad habit, e.g. misreading the compass. The broke on customs that guide him are his own not

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48.

Give credit and recognition especially for new His work and they are of value to the Navy and they give improvements were him a strong sense of achievement. Whether you get recognized and submit them to the Navy, pantent them marked and submit them to the Navy, pantent them marked medical therefit from them, or put them into use. See that officer who made therefit from them gets all possible continued therefore the management of the management o oy the who made the true them, or put them into use. See that fficer who made time the enlisted man gets all possible credit. Suggestregular inspections, like grievances, must have an authorized regular. submit them to the Navy, paptent them, publish them,

He needs activity. He tends more to be happy and satisfied when busy. The activity is of greater value both to production and morale when it is useful activity, when he participates in the planning, when he understands, etc. This suggests closer attention to recreational facilities and education.

50. We did this some extent. Help him by making decisions which he can count on. He may dislike delaying his plans because of his officer's inability to decide. He needs a sense of security in handling his personnel affairs.

49.

Keep him informed as much as possible. The morning orders provide a good method as do bulletin boards. ship's papers, and morning quarters. Tell him, if at all possible, that the ship will be in New York City for the Fourth of July. His wife's parents may live there. Facts are the best means of combating rumors. Never repeat a rumor.

52.

Require specific behavior by setting up rules, regulations, standard procedures, routine reports, responsibility, and an organization for checking, inspecting, and enforcing. This method is advisable to a limited extent. It includes no effort to get the maximum, willing effort from each blue jacket.

53.

Check your orders to remove any unnecessary, excessively strict or harsh provisions. Orders are worthless when they are not practicable, but make certain that the orders, both written and oral, are readable, understandable, and reasonable. In general. control by too many orders does not elicit the willing cooperation and high morale of more flexible methods.

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54.

Organize his job well in order that he may work without wasting time waiting for others, and so that he
may fit into the team effectively. A time and
motion study might improve a gun crew or an engine
room force. A process chart showing the actions of
each man during each evolution or situation would
help a crew to operate with a minimum number of men.
A job analysis might show that he is overloaded with
work, that he is responsible for more than his share.
A flow of work analysis and organization analysis
could show procedure bottle necks.

55.

A nuisance might be supplied which would so annoy him when performance is not up to standard that he would come around and get in line. It might consist of excessive questioning, fewer priviledges, or dirty jobs. This works, but is detrimental to morale. There are better ways.

He had been too punished too times.

Use masts, courtsmartials, convictions, and punishements to enforce obedience and compliance only when necessary. Warnings and threats of discipline are undesirable in general. Threats are resented.

Physical force may work sometimes to keep a man in line, but in general it is illegal, out of date, and unsuited to use in the present United States Navy.

58.

Use these techniques with an eye to the objective. For example, a petty officer may have excessive pride in his own personality or skill and he may only blame others for inefficiencies in his department or gang. In that case the motivation technique may be aimed at development of team spirit and pride in leadership. Rewards and recognitions may be given fo overall results of the unit. Orientation can be planned to develop a better perspective. The famous "Four Horsemen" of football were given a new perspective in one important game. They were on the losing end until the first string line was put in.

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The Officer, who supplied the story, made the following comment. "I think this is an excellent plan, for it suggested other procedures we should have tried on this fellow."

Of course one favorable opinion, or one successful case, however exaggerated it may be, can not prove the worth of the check-list. However, the following results can be claimed for the one example:

- 1. The leadership methods which had actually been used with success were included among the oblicked motivation techniques.
- 2. Other motivation techniques were suggested to the checker which seemed to hold promise, and which might have improved the man's notivation even more, or which might have been alternative solutions.
- the greater number of times were the ones actually used and found successful.

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The Officer, was mapplied the story, unin the following comment. 'I think this to exactle the plan, for 50 semicet- et star procedures on should have brief on this fellow."

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- l. The landership methods which had actually been used with among the chasted motification techniques.
- Other activation techniques were suggested to the dischapter which named to hold promise, and which might have improved the non's activation were soons or which might have been alternative established.
- 5. In general, these suggestions which were countried the greater number of Musc were the ones esteelly used and found everything.

### TOLDING TO THE STATE OF THE STA

and the last twenty and the public to an extra section like.

This thesis presents a new instrument for personnel administrators, particularly for officers in the United states Mavy. The title of this instrument is A Practical Check-List of Motivation Techniques For Use By the United States Mavy. It is a different approach to one phase of the old problem of leadership; an approach to improve motivation, the attitudes, interests, willingness, and anthus-last of individuals to cooperate, work, and fight for the good of the ship, the Mavy, the Mation, and themselves.

The techniques of motivation have been selected from many sources. They are not new. But the organization, arrangement, and presentation of these techniques are new. There are three main features to the arrangement of the check-list: First, Section I of the check-list contains a list of questions to be answered by the leader. The questions are designed to cause the officer to evaluate more objectively the motives and motivation of each man. They tend to cause the officer to become more objective in his appraisal and to see more clearly. Second, Section II of the check-list is a list of fifty-eight techniques which can sometimes help motivate man of the Many to perform their jobs more efficiently, usefully, and enthusiastically.

# BULGALING -

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This thesis presents a new instrument for personnal states of the control of the control of the control of the control of the instrument is a presentable fraction of the instrument is a presentable fraction of the control of the co

The techniques of unitarities have mean advantables of many sources, They are not seen that the organization.

Arrangement, and prescribilities of three techniques are that there are they are the filters are they are the organization for the check-list. First, destine i of the check-list contains a list of quantions to be summared by the leader. The quantions are techniqued to comes the officer to seed onto more objectively the notives and notives and notive to seed onto the his apprehent and to other and to become more abjective in his apprehent and to other to become more abjective in his apprehent and to are more alsority. Second, testion is his apprehent and to are more alsority. Second, testion which are sometime but a notive to first our time sury to purious which are some office or tilts, and apprehently, and apprehently.

Third, there is a system of reference numbers after each question in Section I which refer to specific motivation techniques in Section II. The techniques which are suggested by the check-list depend upon what answers are given to the questions of Section I concerning the individual man being considered.

The techniques of motivation have been selected from generally accepted principles in the fields of psychology, business leadership, public administration, philosophy, religion, and military leadership. These are not all of the possible techniques, yet they comprise a fairly complete selection of those which can be reasonably substantiated. They are compact and useful in this form.

The check-list has not been proved in real use as yet.

Let fourteen Mavy officers, four Army officers, and one

Mavy chief petty officer have offered the opinion that it

will be a valuable aid in many instances. It is hoped that

it will prove of value when a leader finds men slack or

negligent in their duties, or when he might have a free half

hour to review quickly the motives of his personnel. It

is also hoped that it will prove of value for instructing

new leaders, officers, and petty officers in this important

phase of leadership.

Third, there is a system of reference maders offer season question in Section I which refer to specific metitation to describe the formity of the season are sugar content by the shade-like depend upon shat makes our given to the question of heating I concerning the individual contents are the featile constituted.

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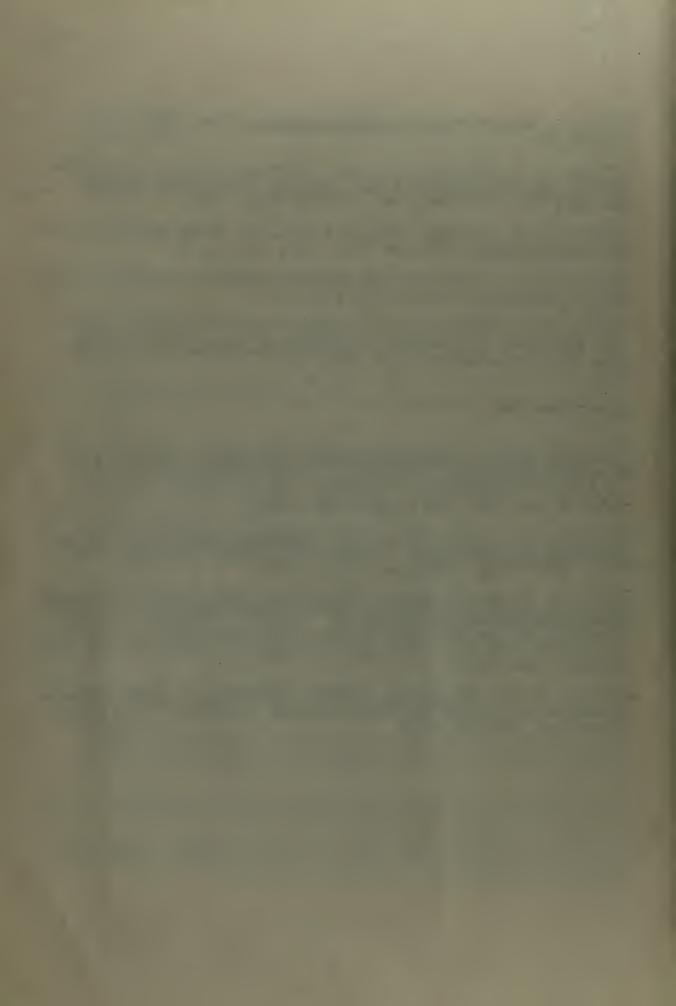
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